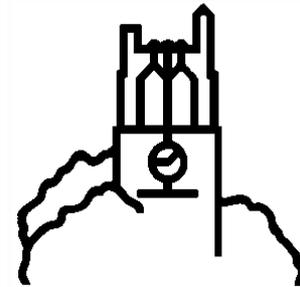


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IS OLDER BETTER? MAIZE HYBRID CHANGE ON HOUSEHOLD FARMS IN KENYA

by

Melinda Smale and John Olwande



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EXECUTIVE SUMMARY

Kenya has been recognized globally as maize success story since the 1970s. Released on the eve of independence, Kenya's first maize hybrid diffused faster than did hybrids in the U.S. Corn Belt during the 1930s-1940s. In recent decades, policy researchers have lamented that earlier gains in maize productivity have not lived up to their potential. Claims of stagnating yields and stagnating adoption are offset here, at least in part, by longitudinal survey data showing rising yields and adoption rates on farms. Tegemeo survey data confirm that Kenya has reached its adoption ceiling years ago in the major maize producing zones of the country, and is near to doing so in other zones. Data show adoption rates topping 80% of farmers.

Multiple explanations of slowed productivity gains have been advanced, including the old age (the number of years since initially grown by farmers) of hybrids grown on farms. Old hybrid age contributes to lower yield potential on farms. This paper begins an exploration of factors affecting maize productivity in Kenya by examining the age of hybrids on smallholder farms and its determinants, drawing from the nationally representative survey data collected by Tegemeo Institute in 2009/10. Today, a hybrid released in 1986 (H614) still dominates on farms in Kenya, despite the dramatic increase in the number of hybrids, breadth of seed suppliers, and range of hybrids sold as seed markets liberalize. The average age of maize hybrids grown in Kenya is old (about 18 years overall in 2010).

Applying a double hurdle model to explore the factors that influence adoption, we were better able to explain the amount of hybrid seed grown (the intensity of use) than whether or not a farmer chooses to use the seed at all. This outcome is not surprising given the many years of experience with hybrids in Kenya. Rainfall stress is of no importance in either the decision to grow hybrids or how much seed to plant. Women widows are no less likely to plant hybrids than are male households heads, but they plant them on a smaller scale. Factors such as formal education, experience growing hybrids, and farm land owned have long been associated with use of improved seed—and still are. These are robust results and are consistent with the literature.

The larger the farm, the younger is the hybrid planted. Larger, commercially oriented farmers are able to keep up with the latest releases. When we exclude farmers growing the H611-614D series, more experienced farmers grow younger hybrids.

We argue that what matters most today for national maize productivity is the dynamic replacement of older with newer materials, as long as these newer materials truly represent an improvement on previously released hybrids. There is some suggestion in the data that this may not always be the case. Given the strong price-responsiveness demonstrated by these farmers, despite that many remain subsistence-oriented, continued progress in supplying a range of price- (and trait-) differentiated materials in a competitive seed market is important.

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ACRONYMS

| | |
|--------|--|
| AEZs | Agro-ecological Zones |
| CIMMYT | <i>Centro Internacional de Mejoramiento de Maíz y Trigo</i> (International Maize and Wheat Improvement Center) |
| DFID | Department for International Development |
| FAO | Food and Agriculture Organization of the United Nations |
| KARI | Kenya Agricultural Research Institute |
| KEPHIS | Kenya Plant Health Inspection Service |
| KNBS | Kenya National Bureau of Statistics |
| KSC | The Kenya Seed Company |
| MoA | Ministry of Agriculture |
| MSU | Michigan State University |
| NCPB | National Cereals and Produce Board |
| PASS | Program for Africa's Seed Systems |
| T&V | Training & Visit System |
| USAID | United States Agency for International Development |

1. INTRODUCTION

Kenya has been touted as a global maize success story for decades (Gerhart 1975; Byerlee and Eicher 1997; Smale and Jayne 2010). Released on the eve of independence, H611, Kenya's first maize hybrid, a unique, varietal hybrid with Ecuadorean and Kenyan parentage, diffused "at rates as fast or faster than among farmers in the U.S. Corn Belt during the 1930s-1940s"(Gerhart 1975). Paradoxically, policy researchers have more recently lamented that earlier gains in maize productivity have not lived up to their potential (Karanja 1996; Lynam and Hassan 1998; De Groote et al. 2005). Rates of growth in maize production have not kept pace with demand, in large part driven by population growth, so that the country's import bill has risen during recent years (Kirimi et al. 2011).

The perception of stagnating maize productivity is generally supported with reference to FAO data, although data based and repeated surveys of a panel of farmers (Tegemeo from 1997) do indicate yield increases. Disagreement among data sources could reflect different spatial representation, especially as maize growing expanded into more marginal areas for production, or differences in temporal representation, since weather conditions are variable under Kenya's rainfed production conditions.

Numerous explanations have been advanced for stymied progress. For examples, breeders may have failed to surpass the quality of earlier releases, thwarting gains in yield potential of maize hybrids (Karanja 1996); rising population densities in rural areas may have created inefficient farm size, exacerbating a long-term, secular decline in soil fertility (Lynam and Hassan 1998; Byerlee and Heisey 1997); economic liberalization probably generated uncertainty; and seed liberalization has been partial, curtailing the availability of improved hybrid seed (De Groote et al. 2005). Years ago, Gilbert et al. (1993) pointed out that reported yields understate progress made in counteracting yield losses due to biotic and abiotic stresses through maize improvement (gains from maintaining yields, as compared to augmenting yield potential). Ariga and Jayne (2010) point out that changes in the proportion of intercropped land cause FAO data on maize yields, which is drawn from official Ministry of Agriculture (MoA) estimates, to be biased downward.

This paper begins an effort to disentangle the causes and consequences of Kenya's maize productivity dilemma by focusing on one component: the age of hybrids grown on farms. Most improved maize seed grown in Kenya has been hybrid. By a hybrid's age, we mean the number of years the hybrid has been grown by farmers since its initial year of introduction. Kenyan farmers generally have a long experience with hybrid seed, although they may not choose to grow a hybrid each year. For example, Tegemeo 2010 survey data confirms that on average, farmers began growing improved maize in 1991, with a modal year of 1980. The earliest year among respondents was 1958, and only 4% had never grown improved maize. Recently, in a comprehensive analysis of Tegemeo's panel data, Suri (2011) concluded that farmer-learning processes had little to do with whether a farmer chooses to grow a hybrid in any particular year, given the long experience of farmers with hybrid seed in the major maize-growing zones of Kenya.

We argue that it is not adoption of maize hybrids per se that determines the effect of hybrid seed on maize productivity in Kenya today, but replacement of old by new hybrids. Obsolescence of germplasm is one reason why replacing one hybrid or modern variety by another, and not just replacing its seed, is thought to be necessary for yield progress. For example, this second stage of adoption contributed a large proportion of the total economic gains from use of modern wheat seed during and after the Green Revolution in Asia (Byerlee

and Traxler 1995). Slow change of wheat varieties grown by farmers has offset the positive productivity effects of diversifying the genetic base of wheat breeding during the post-Green Revolution period in Punjab, India (Smale et al. 2008).

Based on a 1992 national survey, Hassan (1998) found that the area-weighted average age of all modern varieties grown by farmers (improved open-pollinated and hybrids) was 23 years, although it was only 10 years among hybrid growers, who were concentrated in the higher potential areas. To compare Kenya once again with the US, recent analyses by Magnier, Kalaitzandonakes, and Miller (2010) indicated that the average survival of a maize hybrid on the seed market was only five years, and the market share of the typical hybrid peaks at two to three years.

In this paper, we explore the age of maize hybrids on farms in Kenya and its determinants. In the next section, we summarize contextual data on maize yields, use of maize hybrids, and ratios of input to output prices, which are a major determinant of the on-farm profitability of using hybrid seed (Heisey et al. 1998). We then present the data and analytical methods we use to describe and explain hybrid age on farms. Results are presented in the fourth section, followed by a concluding section and policy recommendations.

2. CONTEXT

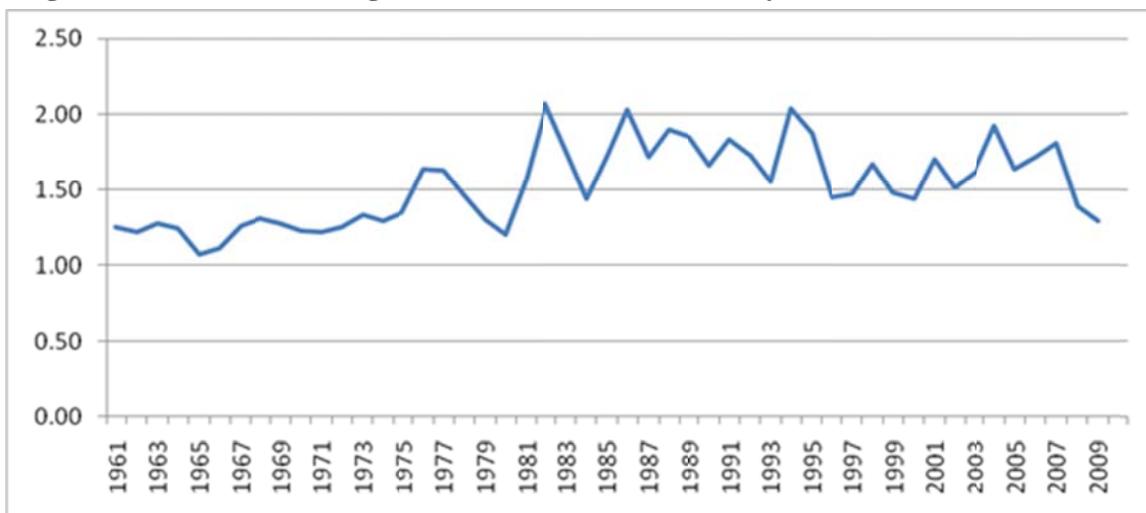
2.1. Maize Yields

According to the FAO of the United Nation's data, national average maize yields are variable in Kenya, with endpoints in 1961 and 2009 that show discouraging similarity (1.25 and 1.29, shown in Figure 1).

National production growth rates are decomposed by area and yield in Table 1. During the episodes of broad-based growth (1965 to 1980) in Kenya, the growth rate in maize production was 3.3%, and a sizable component of the growth rate was attributable to yield (44%) as compared to expansion in area. During episodes of decline (1990-2009), the production growth rate dropped to 0.84%, with a negative growth rate in yield, which was partially offset by an expansion in area. Over all years reported in the FAO data, the maize production growth rate is 1.71%, of which 58% is explained by a growth in area, and a smaller, though important component (42%), by growth in national average yields.

As a point of contrast, coefficients of yield variation, adjusted for trend, are lower in Kenya than in the other major maize-producing and consuming countries in East and Southern Africa (Malawi, Zambia, and Zimbabwe). It may also be worth noting, however, that although the growth rate in maize production was equal to the growth rate in the index of all agricultural production in Kenya during the 1965 to 1980 period, it was less than half the overall growth rate during the later period (Smale and Jayne 2010).

Figure 1. National Average Maize Yields (t/ha) in Kenya, 1961 to 2009



Source: FAOStat data.

Table 1. Growth Rates of Maize Area, Yield, and Production in Kenya

| Period | Area Average growth rate (%) | Yield Average growth rate (%) | Production Average growth rate (%) |
|-----------------------|---------------------------------------|--|---|
| 1965-80 ("growth") | 1.86 | 1.44 | 3.30 |
| 1990-2005 ("decline") | 1.26 | -0.42 | 0.84 |
| 1961-2009 | 1.00 | 0.72 | 1.71 |

Source: Smale and Jayne 2010; FAOSTAT May 17, 2011.

Table 2. Average Maize Yields (kg/ha) for a Balanced Panel of Farmers in the Major Maize-producing Zones of Kenya, by Growing Season, 2000-2010

| Year | Both seasons | Main season | Dry season | Total maize plots |
|------|--------------|-------------|------------|-------------------|
| 2000 | 1649 | 1965 | 1021 | 2181 |
| 2004 | 1729 | 2063 | 1092 | 2105 |
| 2007 | 2175 | 2449 | 1708 | 2090 |
| 2010 | 1934 | 2090 | 1721 | 2205 |

Source: Authors based on Tegemeo Survey data.

Average yields for a balanced panel of farmers in the major maize-producing zones of Kenya are shown in Table 2, drawn from Tegemeo's data. While 2007 appears to have been a particularly good year, the pattern in the data is persistently upward, equivalent to an average annual growth rate of about 2.4%. Yield gain is statistically significant over the 13-year period and from one wave to another with pairwise t-tests in all years except for 2000-2004, when gains were negligible and 2007-2010, when average yields declined.

Suri (2006) also presents yield distributions conditional on use of hybrids. The modes of distributions, and both tails of the distributions, lay to the right for all hybrid users relative to non-users in 1997, 2000, and 2004, suggesting that yields for maize hybrids dominate in the first-order stochastic sense.

Comparing *Centro Internacional de Mejoramiento de Maíz y Trigo* (CIMMYT)/Kenya Agricultural Research Institute (KARI) data collected in 1992 to nationally representative data collected in maize producing zones of Kenya in 2002 (in independent samples), De Groot et al. (2005) found that yields have increased over time in all zones, except for the dry mid-altitude zone. However, only the 2002 yield in the moist transitional zones came close to the national average of 1.5 ton/ha (Figure 1). Tegemeo data (Table 2) appear to be similar to national averages in 2000 and 2004, but higher than national averages in 2007 and 2010 (Figure 1), considering both seasons.

Thus, whether a panel or independent cross-sectional samples are employed, farm survey data seem to depict a more encouraging change in maize productivity than do national data, although questions remain concerning comparative statistical representation and measurement.

2.2. Adoption of Hybrid Maize

Adoption estimates vary by definition of adoption, year, and national coverage. The percentage distribution of seed lots¹ by type has changed over each successive year in the Tegemeo panel (Table 3). Use of hybrid seed has generally increased, except in 2004, when a larger share of maize seed lots were improved open-pollinated varieties. A negligible percentage of hybrid seed lots have been retained, and in 2010, nearly four out of five seed lots planted were new hybrid seed. The percent of seed lots is not the same as the percent of farmers, since some farmers grow more than one seed. Local maize varieties persist, although in 2010, they represented only a quarter of seed lots planted, compared to approximately a third in preceding survey years. It is to be expected that these are grown on land that is less suitable for maize, or because they have particular traits of interest to farm households.

¹ A seed lot is the physical unit of seed the farmer uses to reproduce the maize variety or hybrid, typically associated with a single field, and reported in that way in the Tegemeo data.

Table 3. Percent of Maize Seed Lots Planted by Seed Type, Season and Year

| | | Hybrid | | | | | | |
|------|-------|--------|----------|------|------------------|---------------|-------|------|
| | | New | Retained | All | Improved variety | Local variety | Total | n |
| 2000 | | | | | | | | |
| | Main | 62.3 | 5.2 | 67.5 | 2.7 | 29.9 | 100.0 | 1524 |
| | Short | 46.2 | 7.5 | 53.7 | 2.0 | 44.3 | 100.0 | 751 |
| | Total | 57.0 | 5.9 | 62.9 | 2.5 | 34.6 | 100.0 | 2275 |
| 2004 | | | | | | | | |
| | Main | 55.6 | 4.2 | 59.8 | 9.1 | 31.0 | 100.0 | 1569 |
| | Short | 30.9 | 7.6 | 38.5 | 12.0 | 49.4 | 100.0 | 764 |
| | Total | 47.5 | 5.3 | 52.8 | 10.1 | 37.1 | 100.0 | 2333 |
| 2007 | | | | | | | | |
| | Main | 68.3 | 2.8 | 71.1 | 1.2 | 27.7 | 100.0 | 1582 |
| | Short | 45.0 | 6.0 | 51.0 | 2.0 | 47.1 | 100.0 | 852 |
| | Total | 60.1 | 3.9 | 64.0 | 1.5 | 34.5 | 100.0 | 2434 |
| 2010 | | | | | | | | |
| | Main | 77.9 | 0.8 | 78.7 | 1.3 | 20.0 | 100.0 | 1440 |
| | Short | 61.1 | 3.9 | 65.0 | 1.8 | 33.1 | 100.0 | 939 |
| | Total | 71.3 | 2.1 | 73.4 | 1.5 | 25.2 | 100.0 | 2379 |

Source: Author's calculations, based on Tegemeo Institute survey data.

Note: some farmers plant more than one lot of seed. Includes both short and main season. Distribution differences are significant at 5% between each pair of successive years with Wilcoxon Signed Rank test for related samples. Distributions are different within years at 5% with Chi-squared test.

Differences between seasons are pronounced in each survey year. Hybrids grown in the short season are more likely to be retained seed than in the main season, and local varieties are more frequently grown.

Suri (2006) presents adoption figures from the Tegemeo panel through 2004 as the hybrid share of maize seed planted, illustrating the stability of aggregate adoption (between 60 and 70%), and differences by region. Hybrid shares of maize seed planted are highest in Central and Rift Valley Provinces, rising substantially in Western Province between 1997 and 2004, at an intermediate scale in Eastern Province, and lowest in Nyanza and Coastal Provinces.

CIMMYT surveys of hybrid seed use in Kenya, which are based on seed sales as compared to farm surveys, indicated that an estimated 62% of maize area was planted to hybrids in 1990 and 1996, and 68% in 2006 (Langyintuo et al. 2010; Hassan, Mekuria, and Mwangi 2001; Lopez-Pereira and Morris 1994).

Based on the farm surveys described above, De Groot et al. (2005) found that between 1992 and 2002, improved seed use had become nearly universal in the highland tropics and moist transitional zone, only attaining 40% in the drylands, remaining close to 50% in the moist mid-altitude zone, and doubling to 75% farmers in the coastal lowland tropics. Two popular hybrids, specifically developed for the coastal area, had recently been released.

Tegemeo's 2010 survey data provides estimates that are roughly consistent with those of De Groot et al. (2005), except for a farmer adoption rate of only 40% in the Coastal Lowlands. Other than a low adoption rate of 61% in the Lower Midland (3-6), rates in all other zones range from nearly 90 to 100% (Table 4). Given the climatic features of the environments, these rates may be considered as the maximum attainable for the initial switch from farmers'

Table 4. Percent of Households Growing Hybrid Seed in Main Season, by Agro-ecological Zone, 2009-10

| Agro-ecological zone | n | Maize growers planting hybrids 2009-10 (%) |
|----------------------|------|--|
| Coastal Lowland | 77 | 40.3 |
| Lowland | 44 | 88.6 |
| Lower Midland (3-6) | 253 | 60.9 |
| Lower Midland (1-2) | 146 | 89.7 |
| Upper Midland (2-6) | 253 | 92.5 |
| Upper Midland (0-1) | 242 | 89.3 |
| Lower Highland | 236 | 94.9 |
| Upper Highland | 41 | 100.0 |
| All zones | 1292 | 82.8 |

Source: Tegemeo 2010 survey data.

varieties to hybrids. Additional but insignificant percentages of farmers grow improved open-pollinated varieties. Note that the higher rates of adoption per farmer than per seed lot reveal that some farmers grow more than one hybrid, even within a season. Farmers surveyed during the 2009-10 main season planted up to six maize fields with hybrids.

Based on a 1992 national survey, Hassan (1998) found that the area-weighted average age of all modern varieties (improved open-pollinated and hybrids) grown by farmers was 23 years. Tegemeo panel data suggest that the area-weighted average age of modern maize varieties dropped substantially during the 2000s (Table 5). In all zones taken together, average ages are 16.5 to 18 years, and area-weighted averages are slightly lower—indicating that newer materials are introduced and older materials occupy smaller and smaller shares of maize area. The slight rise in 2010, which is statistically significant (5%), may mean that more seed of an older, popular hybrid was made available to more farmers through better seed marketing. Some statistically significant differences between mean variety ages (area-weighted means cannot be tested because of construction) are apparent, with the lowest average variety age in the Upper Highland zone, and the highest in the Coastal Lowland, Lowland, Upper Midland (0-1), Lower Highland and Lower Midland (1-2) zones .

Recycled hybrids are significantly older (at 5%) than newly purchased, as can be expected. Improved open-pollinated varieties have generally been released more recently, with the exception of old favorites like Katumani (at 5%). Kenya's public breeding program, followed by private seed companies, has long been more active in breeding hybrids, and many of Kenya's hybrids are varietal. H614D, released in 1986, represented 55% of all modern maize seed lots planted by farmers surveyed by Tegemeo in 2004, 44% in 2007, and 43% in 2010.

Table 5. Age of Modern Maize Hybrids and Varieties Grown by Farmers, by Agro-ecological Zone and Year, Main Season

| Agroecological zone | Average age | | | | | Area-weighted average age | | |
|---------------------|-------------|------|------|-----------|---|---------------------------|------|------|
| | 2004 | 2007 | 2010 | All years | | 2004 | 2007 | 2010 |
| Coastal Lowland | 21.1 | 18.5 | 19.5 | 19.6 | a | 16.0 | 18.8 | 18.8 |
| Lowland | 24.1 | 17.1 | 18.4 | 19.7 | a | 21.2 | 18.5 | 17.2 |
| Lower Midland (3-6) | 16.8 | 14.3 | 15.2 | 15.3 | b | 17.9 | 12.4 | 13.5 |
| Lower Midland (1-2) | 16.3 | 16.1 | 17.8 | 16.7 | b | 15.6 | 17.0 | 18.3 |
| Upper Midland (2-6) | 16.2 | 14.8 | 16.9 | 16.0 | b | 15.7 | 13.8 | 18.0 |
| Upper Midland (0-1) | 17.4 | 19.3 | 20.4 | 19.1 | a | 17.5 | 19.7 | 20.6 |
| Lower Highland | 14.9 | 16.9 | 20.2 | 17.3 | b | 13.8 | 15.4 | 17.8 |
| Upper Highland | 12.9 | 15.1 | 16.5 | 14.9 | c | 11.7 | 12.3 | 14.8 |
| All zones | 16.5 | 16.5 | 18.3 | 17.1 | | 15.4 | 14.9 | 17.3 |

Source: Author's calculations, based on Tegemeo Institute survey data.

Note: Of 3,330 total seed lots planted, only 4.4% are improved open-pollinated varieties and 95.6% are maize hybrids.

Hassan (1998) found only 12 hybrids grown in 1992, and all had been released and were owned by KARI. Considering only the years 2001-2006, over 90 modern maize hybrids and varieties were released in Kenya (Nyoro, Ayieko, and Songa 2006). These were the intellectual property of not only KARI and KSC, but also Pannar, Pioneer, Lagrotech, Western Seed, Monsanto, Agri-Seed, SEEDCO, and other companies. Tegemeo data confirm that the numbers of maize hybrids grown in Kenya have increased dramatically; including all zones, numbers on hybrids increased from 33 in 2004 to 50 in 2010 (Table 6).

Table 6. Number of Modern Maize Hybrids and Varieties Grown, by Agro-ecological Zone and Year

| Agroecological zone | Count | | |
|---------------------|-------|------|------|
| | 2004 | 2007 | 2010 |
| Coastal Lowland | 5 | 6 | 7 |
| Lowland | 9 | 14 | 16 |
| Lower Midland (3-6) | 15 | 19 | 20 |
| Lower Midland (1-2) | 14 | 20 | 22 |
| Upper Midland (2-6) | 20 | 18 | 26 |
| Upper Midland (0-1) | 13 | 10 | 24 |
| Lower Highland | 15 | 25 | 22 |
| Upper Highland | 5 | 9 | 11 |
| All zones | 33 | 50 | 50 |

Source: Author's calculations, based on Tegemeo Institute survey data.

Table 7. Maize Seed-to-grain Price, by Seed Type and Year

| | | Farmer seed price/district grain price | | | Farmer seed price/ farmer grain sales price | | |
|------|---------|--|------------------|---------------|---|------------------|---------------|
| | | Hybrid | Improved variety | Local variety | Hybrid | Improved variety | Local variety |
| 2004 | N | 1107 | 183 | 180 | 558 | 47 | 27 |
| | mean | 10.36 | 10.30 | 1.75 | 11.12 | 10.66 | 1.91 |
| | Std.Dev | 1.42 | 3.81 | 0.52 | 5.04 | 5.18 | 0.62 |
| 2007 | N | 1432 | 24 | 96 | 674 | | 20 |
| | mean | 10.97 | 9.64 | 2.41 | 11.74 | | 2.46 |
| | Std.Dev | 2.64 | 2.88 | 3.17 | 5.59 | | 2.33 |
| 2010 | N | 1624 | 22 | 106 | 532 | | 14 |
| | mean | 6.70 | 7.42 | 1.72 | 7.21 | | 1.76 |
| | Std.Dev | 1.73 | 2.06 | 0.67 | 4.05 | | 0.77 |

Source: Author's calculations, based on Tegemeo Institute survey data.

Note: Hybrid includes only newly purchased, but this is not always clear for IOPVs

Empty cells imply sub-sample counts under 20.

2.3. Seed to Grain Price Ratios

The seed to grain price ratio is a major incentive for use of hybrid maize seed, whether the seed is replaced as recommended, and whether a farmer shifts from one maize hybrid to another. Official time series data suggest that maize seed to grain price ratios and rural wage to grain price ratios moved similarly through the 1980s in Kenya. In the early 1990s, seed to grain, rural wage to grain, and fertilizer to grain price ratios rose and fell abruptly relative to previous magnitudes (De Groot et al. 2005).

Seed to grain price ratios, as calculated based on the district median grain price and prices reported by farmers who purchased seed and sold grain, are reported in Table 7 based on Tegemeo survey data in 2004, 2007, and 2010. Sample sizes are much smaller for farmers who sell grain, and for seed of improved varieties compared to hybrids. As expected, ratios are several times as high for improved seed relative to seed of local varieties and mean ratios for hybrids appear to drop in 2010 relative to the previous two survey years, when means were 10-11. Because inflationary factors that affect seed also affect grain, the ratios do not need to be deflated. However, economic factors, and price policies, can shift their values.

The National Cereals and Produce Board (NCPB) reports uniform seed prices throughout the country, by seed company. The Kenya Seed Company (KSC), which controls 80% of the formal maize seed market, also sets uniform prices countrywide for its seed. Thus, variation in the seed prices reflects other factors. Regression of the kg-weighted average seed prices paid by farmers indicates that the factors related to distances and trader densities, hybrid age, and the specific location of the household, are statistically significant in explaining variation (Table 8).

Table 8. Regression of Hybrid Seed Prices Paid by Farmers in 2010

| | Coef. | Std. Err. | t | P>t |
|-------------------------------------|---------|-----------|--------|--------|
| Coastal Lowland | -68.359 | 6.768 | -10.10 | 0.0000 |
| Lowland | 6.673 | 4.519 | 1.48 | 0.1400 |
| Lower Midland (3-6) | 22.499 | 3.646 | 6.17 | 0.0000 |
| Lower Midland (1-2) | 18.216 | 3.467 | 5.25 | 0.0000 |
| Upper Midland (2-6) | 12.008 | 3.295 | 3.64 | 0.0000 |
| Upper Midland (0-1) | 6.269 | 3.327 | 1.88 | 0.0600 |
| Lower Highland | 0.687 | 3.339 | 0.21 | 0.8370 |
| Km to nearest town | -0.202 | 0.069 | -2.93 | 0.0030 |
| Ksh to transport 90-kg bag of maize | 0.004 | 0.013 | 0.29 | 0.7710 |
| Km to nearest NCPB outlet | -0.080 | 0.037 | -2.15 | 0.0320 |
| Area-weighted hybrid age | -0.500 | 0.077 | -6.47 | 0.0000 |
| Latitude of household | -17.041 | 1.280 | -13.31 | 0.0000 |
| Longitude of household | 2.884 | 0.739 | 3.90 | 0.0000 |
| Constant | 30.526 | 26.962 | 1.13 | 0.2580 |
| Number of observations | 998 | | | |
| F(13, 984) | 67.34 | | | |
| Prob > F | 0.0000 | | | |
| R-squared | 0.4708 | | | |

Upper Highland is omitted zone

Source: Authors, based on Tegemeo Survey Data 2010.

Heisey et al. (1998) provide some useful interpretation of the magnitude of these ratios, based on break-even yield gain curves constructed by Byerlee, Morris, and López-Pereira (1993) to illustrate the expected profitability of hybrid maize for smallholder farmers. At a low seed to grain price ratio of 5:1, the yield advantage of hybrid seed need not be large for the hybrid to be attractive, even if farmers' yields are low. At a high seed to grain price ratio of 20:1, the yield advantage must be large enough for a hybrid to be attractive. They conclude that low seed to grain price ratios are needed to encourage farmers to adopt hybrids during the emergence and growth phases of the maize seed industry, until the market is well established. Thereafter, these ratios often rise and stabilize in the range of 25:1 to 30:1. This pattern occurred in the US, where the ratio has surpassed 30:1 but was around 10:1 from 1940 to the late 1960s. If farmers are net consumers, as in the case of many farmers in Kenya, the relevant price would be the grain purchase price, which is generally higher than the grain sales price, particularly in the season of purchase. According to De Groote et al. (2005) and Table 7, Kenyan seed to grain price ratios seem to have followed a favorable path for hybrid seed use, ranging from under five to slightly above ten over the past decades. Ratios are close to 10:1 in the early 1990s and again in through the mid-2000s. Of course, the fertilizer-responsiveness of most maize hybrids complicates this equation, since fertilizer is the more costly input of the two. In the survey data, only the skewed tails of the seed-to-grain price distributions are above 20:1, and these may be measurement errors.

Wilcoxon signed rank tests for related samples indicate that the overall distributions of hybrid seed to grain price ratios based on farmers sales prices as compared to district means are significantly different only in 2010. Distributions based on the district median grain price, which are based on larger samples of hybrid seed prices, show medians close to the mean in 2010 (6.2), 2007 (10.4), and 2004 (10.5). Modes are 5.4, 9.4, and 9.4, respectively. Ratios

thus changed substantially between 2007 and 2010—favorably for hybrid maize growers. Estimates from Tegemeo panel show a very large increase in the maize grain price in 2010 relative to the seed price (Table 9). The large increase in maize price occurred after the post-election violence in 2008 and continued through the 2009 spikes in world food prices. It is during these periods that Kenya also experienced depressed rainfall, which affected local maize supply. All these factors contributed to the observed increase in maize prices. Seed prices, however, did not change much owing to the KSC’s practice of setting uniform prices for its seed.

Table 9. Changes in Hybrid Seed and Grain Prices, 2004, 2007, and 2010

| Year | Seed price (Ksh/kg) | Grain price (Ksh/kg) | % change in seed price | % change in grain price |
|------|------------------------|-------------------------|------------------------------|-------------------------------|
| 2004 | 133.1 | 13.0 | | |
| 2007 | 131.2 | 12.3 | (1.48) | (5.52) |
| 2010 | 136.3 | 20.7 | 3.93 | 68.30 |

Source: Authors calculations, based on Tegemeo survey data.

3. METHODS AND DATA

3.1. Data

The data employed here are from the Tegemeo/MSU Panel Household Surveys for 1999/00, 2003/04, 2006/07, and 2009/10 cropping years, although seed varieties were not reported in the 1999/00 survey. Egerton University/Tegemeo Institute designed the panel household survey, with support from Michigan State University. The sampling frame was prepared in consultation with the Kenya National Bureau of Statistics (KNBS) in 1997. Twenty-four (24) districts were purposively chosen to represent the broad range of agro-ecological zones (AEZs) and agricultural production systems in Kenya. Next, all non-urban divisions in the selected districts were assigned to one or more AEZs based on agronomic information from secondary data. Third, divisions were selected from each AEZ proportional to the size of population. Fourth, within each division, villages and households were randomly selected. A total of 1,578 households were selected in the 24 districts within seven agriculturally oriented provinces of the country. The sample excluded large farms with over 50 acres and two pastoral areas. The first survey was conducted in 1997, with a much more restricted survey instrument than those applied in later years.

The attrition rate for the panel was 21% in 2010 compared to the initial survey, conducted in 1997. Reasons for non-participation in subsequent surveys were recorded. Some of the main reasons for this attrition are related to death of household heads and spouses leading to dissolution of households, and relocation of households from the study areas. Households in Turkana and Garissa districts were not interviewed after 2000.

Only the 2010 survey data were used for the regression analysis presented here.

3.2. Methods

Heisey et al. (1998) modeled the economics of hybrid maize adoption in developing agriculture conceptually and empirically based on a cross-country comparison of national rates of use. The authors identified seeding rates, the seed-to-grain price ratio, yield advantages of hybrids relative to other maize types grown, the cost of capital, learning about growing hybrids, and risk as major determinants of the demand for hybrids. Since their data were national and their goal was to analyze global differences in the industry as a whole, the only variable they included to measure farm-level profitability was the seed-to-grain price ratio. To incorporate other factors affecting demand and supply among individual farmers, they included production environment, region, national income per capita, average farm size, and proxies for the development of road and input infrastructure.

For our purposes, despite the long history of growing maize hybrids in Kenya, and considerable progress in maize grain and seed market liberalization, most farmers probably do not fit a decision-making model based entirely on profit maximization. Of the farmers who planted maize in 2010, only 28% overall sold maize, although the percentage corresponds roughly to adoption rates, ranging from 3 in the Coastal Lowlands to 73 in the Upper Highlands. Farmers in the Upper Highlands sold an average of 8 tons (Table 10).

Thus, we motivate our regression model with the model employed by Heisey et al. (1998), but also the framework of the theory of the household farm (Singh, Squire, and Strauss 1986), which includes profit-maximization as a special case when markets are perfect and production and consumption decisions are separable. When they are not, seed decisions are

Table 10. Percent of Hybrid Maize Growers Selling Grain in 2010 and Average Amounts Sold

| Agro-ecological zone | Number of hybrid growers selling maize | | Average amounts sold in 2010 (kgs) |
|----------------------|--|---------|------------------------------------|
| | Number | Percent | |
| Coastal Lowland | 2 | 2.6 | 270 |
| Lowland | 10 | 22.7 | 432 |
| Lower Midland (3-6) | 43 | 17.0 | 588 |
| Lower Midland (1-2) | 63 | 43.2 | 1270 |
| Upper Midland (2-6) | 97 | 38.3 | 3973 |
| Upper Midland (0-1) | 84 | 34.7 | 548 |
| Lower Highland | 37 | 15.7 | 2986 |
| Upper Highland | 30 | 73.2 | 8179 |
| All zones | 366 | 28.3 | 2456 |

Source: Tegemeo survey data 2010. Includes retained and newly purchased hybrids.

the outcome of choices of consumption amounts and product combinations to maximize utility, subject to market constraints. Formal derivations of crop variety choice decisions based on the theory of the household farm are found in Meng (1997), Van Dusen (2000), and Edmeades (2003).

In this framework, seed-to-grain price ratios faced by the household are endogenous functions of the household characteristics that affect access to transaction information, credit, transport and other market services, such as human capital, farm assets, and experience, as well as the observed seed-to-grain price ratio. The observed seed-to-grain price ratio itself depends on physical market infrastructure, the variety grown, and whether or not there are premia paid for grain of a certain quality. Explanatory variables are defined in Table 11.

We model seed outcomes in terms of the household decision to grow a hybrid (0,1), the scale of hybrid seed use on the farm (total kgs of hybrid seed planted) and the age of the hybrid planted (current year minus the release year). Hybrid age is an indicator of hybrid turnover that is estimable with a single time period of data. Since farmers may grow more than one hybrid, we weighted the age of each hybrid grown by the proportion of total hybrid acreage planted, and computed the acreage-weighted average age. Seed and grain prices were also weighted by amounts purchased and sold. The National Crop Variety List (KEPHIS 2010) was used to calculate hybrid ages from official release dates.

Human capital variables include the highest educational level attained by the household head, the experience of the household head growing hybrid maize, and whether the household is headed by a man or a widowed woman. Age of the household head is highly correlated with years growing hybrid maize, and is not included. Financial capital includes farm land owned and assets, measured as the current total value of all farm physical and livestock assets enumerated in 2010. Because receipt of cash credit, a financial asset, is potentially endogenous with the decision to grow hybrid seed, we considered including its predicted value. Cash credit is highly correlated with asset variables, but not significantly correlated (5%) with whether or not the household chose to grow hybrid maize. Therefore, we did not include the variable.

Table 11. Definition of Variables Based on Conceptual Model of Household Farm

| Conceptual variable | Operational variable | Sample mean | Standard deviation |
|----------------------------------|--|-------------|--------------------|
| <i>Dependent</i> | | | |
| Grow maize hybrid | 0=do not grow hybrid 1=grow hybrid | 0.82 | 0.39 |
| Scale of maize hybrid use | Total kgs hybrid maize seed planted in 2009-10 main season | 18.38 | 8.70 |
| Slowness of hybrid change | Area-weighted average age of maize hybrids planted in 2009 main season. Age=2010-release year | 12.42 | 28.42 |
| <i>Independent</i> | | | |
| Seed-to-grain price ratio | Kgs-weighted ratio of seed price paid to grain price received (ksh) | 6.57 | 1.45 |
| Education | Formal educational attainment of household head (years) | 4.74 | 7.71 |
| Widow | Recognized head of household is a female and widow=1, 0 otherwise | 0.23 | 0.42 |
| Experience | 2010-first year growing hybrid maize | 18.45 | 12.30 |
| Farm land owned | Total acres owned in 2009 | 5.29 | 8.99 |
| Total value of assets (2010 Ksh) | Value of all farm physical and livestock enumerated in 2009 | 360,742.60 | 838,023.90 |
| Rainfall stress 2008-9 | Fraction of 20 day periods with <40mm rain during main rainy season preceding the survey season | 0.42 | 0.29 |

Source: Authors calculations based on Tegemeo survey data 2010.

Analysis by Chamberlin and Jayne (2010) has confirmed that the density of maize traders in villages is a more accurate indicator of grain market access than distance. As might be expected, observed seed-to-grain prices are significantly correlated with the distance to the nearest seller of certified maize, the number of maize grain traders in the village, and agro-ecological zone, as well as the latitude and longitude of the farm household. These variables, which were excluded from the regressions, may be interpreted as a cluster. In addition, rainfall amounts in a season were significantly correlated with rainfall in the previous season, and rainfall amount in each year was closely related to moisture stress. Only moisture stress during the main season of 2008-9 was retained in the analysis.

As described by Ricker-Gilbert, Jayne, and Chirwa (2011) in the case of fertilizer use, there are three basic options for estimating the first two seed use decisions. The two-stage Heckman model was long used for differentiating between the decision to adopt a new seed variety and the area planted in adoption models, but the model is more suitable for unobserved values of the dependent variable than for modeling a zero- input choice that is optimal (a corner solution). The Heckman model was originally proposed to control for bias in wage estimates due to sample selection in labor markets. The Tobit model better represents a corner solution, but it imposes the same structure on the process that generates the decision to grow hybrids and the total amount of seed planted. The double-hurdle model has recently been widely used to estimate adoption decisions, and is preferred because of its flexibility (e.g., for maize, Langyintuo and Mungoma 2008). The statistical fit of the double-hurdle model can be compared to that of the Tobit model by comparing the likelihood ratios of probit and truncated regression (the unrestricted model, or two phases of the double-hurdle model) to that of the (restricted) Tobit model.

The third regression, on hybrid age, was estimated with ordinary least squares. Given the pronounced peak of 24 years in this variable (corresponding to a household decision to plant only one hybrid in the H611-614D series, particularly H611), this regression was also estimated without the 24 year peak to ascertain whether it remained relevant for other observations.

4. RESULTS

Results for the double hurdle model are shown in Table 12. Given the high rates of hybrid adoption in Kenya, t-tests on regression coefficients are similar for ordinary least squares and probit regressions, and the decision to grow hybrid maize is not particularly well explained.

Higher educational attainment of the household head positively and significantly affects the likelihood a household will grow hybrid maize, as does past experience. Farmers who own more land are more likely to grow hybrid maize, but wealth, as measured more generally by the value of assets, has no significance. Women widows are as likely as male-headed households to grow hybrid maize. Rainfall stress in the preceding season, which is correlated with past rainfall patterns, does not discourage farmers from planting maize hybrids.

The seed-to-grain price ratio is statistically significant. The higher the prices paid for seed relative to grain in the village, the lower the chances a farm household will grow a hybrid. This finding suggests that, despite the high rates of hybrid maize adoption in Kenya, there is still room to expand initial adoption of hybrid maize in Kenya—at least from the viewpoint of farmer responsiveness to effective prices and factors that have long been associated with adoption of improved seed—education and farm size. Of course, whether or not it makes sense from a farming system perspective is another matter.

Table 12. Determinants of Use and Amount of Hybrid Maize Seed Planted in 2009/10

| | Coeff | Std. Error | z | P> z |
|---|-----------|------------|-------|-------|
| <i>Grow hybrid</i> | | | | |
| Education | 0.0191 | 0.0077 | 2.48 | 0.01 |
| Widow | -0.0832 | 0.1347 | -0.62 | 0.54 |
| Experience | 0.0244 | 0.0047 | 5.18 | 0.00 |
| Farm land owned | 0.0300 | 0.0149 | 2.01 | 0.04 |
| Asset value | -7.88e-08 | 1.16E-07 | -0.68 | 0.50 |
| Seed-to-grain price ratio | -0.0789 | 0.0389 | -2.03 | 0.04 |
| Rainfall stress 2009 | 0.2604 | 0.2115 | 1.23 | 0.22 |
| Constant | 1.1029 | 0.2734 | 4.03 | 0.00 |
| <i>Total kgs of hybrid seed planted</i> | | | | |
| Education | -2.9192 | 2.9548 | -0.99 | 0.32 |
| Widow | -166.7551 | 91.5527 | -1.82 | 0.07 |
| Experience | 7.6003 | 3.4340 | 2.21 | 0.03 |
| Farm land owned | 7.5264 | 2.0653 | 3.64 | 0.00 |
| Asset value | 0.0000153 | 5.00E-06 | 3.05 | 0.00 |
| Seed-to-grain price ratio | -187.0041 | 79.2090 | -2.36 | 0.018 |
| Rainfall stress 2009 | -16.6737 | 85.2510 | -0.20 | 0.845 |
| Constant | 327.2199 | 202.6901 | 1.61 | 0.11 |
| Number of obs=1078 | | | | |
| Wald chi 2(7) 50.90 | | | | |
| Prob> Chi2=0.0000 | | | | |
| Log likelihood=-3720.7195 | | | | |

Source: Authors, based on Tegemeo survey data.

At the same time, the amount of hybrid seed planted by adopters is strongly responsive to the seed-to-grain price ratio. Education no longer matters, but significantly and by a relatively large magnitude (a mean of 167 kgs), women widows plant less hybrid seed. Farm land owned has a positive influence on the amount of hybrid seed planted, as does wealth in livestock, household goods, and equipment. Again, rainfall stress has no influence on demand for hybrid seed.

Overall, the regression of seed demand (kgs planted) is better explained in the survey data than is the decision to grow a hybrid—probably because of greater variation and the high proportion of farmers growing hybrids. A likelihood ratio test comparing the value of the log-likelihood functions for probit and truncated regressions (representing the unrestricted, double hurdle) to a Tobit regression (the restricted model) favors the double hurdle model statistically at 1% significance. When farmers growing the H611-614D series are excluded (hybrid age=24), the seed-to-grain price ratio has no significance in the probit regression but has the same sign and significance in the second stage. Other variables have the same signs and significance. When adoption rates in Kenya reach their ceiling, economic theory predicts that prices will have no impact on whether a farmer uses maize hybrids, but instead, on the hybrid grown and seed amounts for those who already use them. This suggests that Kenya may be nearing an adoption ceiling in terms of numbers of farmers using maize hybrids. Seasonal variability in whether or not individual farmers grow hybrids may continue to be affected by relative seed and grain prices, given the adoption discontinuities described by Suri (2006).

The hybrid age equation is presented in Table 13. The regression has a very low R-squared but is nevertheless statistically significant. The specification of the regression has no particular basis in economic theory other than as derived from adoption, and results express associations more than a causal relationship.

Table 13 shows that the larger the farm, the younger is the hybrid planted. Larger, commercially-oriented farmers are able to keep up with the latest releases. The longer the experience of the household head, the older the hybrid he or she grows. Certainly H614 is one of the oldest hybrids, and is grown in zones where farmers have grown hybrids the longest. Notably, when hybrids aged 24 are removed from the regression analysis, there are no changes in statistically significant regressors except that the experience of the household head has a negative sign. Thus, when we exclude farmers growing the H611-614D series, more experienced farmers grow younger hybrids.

Table 13. Determinants of Area-weighted Age of Maize Hybrids Planted in 2009/010

| | Coeff | Std. Error | t | P> t |
|---------------------------|-----------|------------|-------|------|
| Education | 0.0186 | 0.0395 | 0.47 | 0.64 |
| Widow | 0.8192 | 0.7184 | 1.14 | 0.25 |
| Experience | 0.0498 | 0.0229 | 2.18 | 0.03 |
| Farm land owned | -0.0709 | 0.0320 | -2.21 | 0.03 |
| Asset value | -8.45E-08 | 3.39E-07 | -0.25 | 0.80 |
| Seed-to-grain price ratio | -1.5986 | 0.2033 | -7.86 | 0.00 |
| Rainfall stress 2009 | -0.4780 | 1.0897 | -0.44 | 0.66 |
| Constant | 27.9062 | 1.4273 | 19.55 | 0.00 |

Prob > F = 0.0000

R-squared=0.099

N=962

Source: Authors, based on Tegemeo survey data.

An important finding is that the estimated sign on the seed-to-grain price ratio is negative. The higher the seed-to-grain price ratio, the more recently the hybrid grown by farmers has been released. On one hand, this finding is expected. In the continual process of plant breeding, breeders hope to achieve successively higher yields, justifying the research investment and also the cash outlays of farmers. In the worst case, breeders seek to protect past yield gains through improving tolerance of biotic and abiotic stress.

On the other hand, the Tegemeo data indicate that release year is negatively and significantly correlated with yields ($\rho = -0.044$, at 0.01 significance). Combined with regression results, these data suggest that some older releases may continue to show a yield advantage relative to newer releases. At a lower price, farmers would find them to be considerably more profitable (Table 14).

Table 14. Correlation of Maize Yield in Farm Fields with Prices and Year of Variety Release

| | Maize yield | |
|---|-------------|-----------------|
| | Correlation | Sig. (2-tailed) |
| Price (ksh)/kg of seed planted | -.040** | 0.0024 |
| Seed to grain price ratio (district mean) | .095** | 0.0000 |
| Seed to grain price ratio (farmer-reported) | .082** | 0.0000 |
| Year of variety release | -.044** | 0.0015 |

Source: Authors based on Tegemeo Institute survey data.
 N=2858. Includes major maize field, main season 2004, 2007, 2010.
 Kendall's tau-b (non-parametric) test of significance.

5. CONCLUSIONS

One of the major contributions of this paper is to demonstrate, using farm-level survey data, that the seed-to-grain price ratio has a significant, strong, and negative effect on farmer demand for hybrid seed, and particularly on the demand for more recently released hybrids, in a maize economy characterized by heterogeneous growing environments and heterogeneous farmers—ranging from subsistence-oriented to fully commercialized growers, the oldest of whom have over 50 years of experience growing hybrids. Generally it is argued that the variation in seed prices is too little to test this hypothesis. Although the data are relatively sparse, the statistical relationship is strong. One reason why, as shown in the data, is the dependence of the seed-to-grain price ratio on agro-ecological zone, the distance to sellers of certified hybrid maize, the number of maize grain traders visiting the village at harvest, and even the latitude and longitude of the household.

The average age of maize hybrids grown in Kenya is old (about 18 years overall in 2010), although the numbers of hybrids planted have increased dramatically and their average age has declined over the past two decades. These are encouraging signs with respect to the progress of maize seed liberalization.

Applying a double hurdle model to explore the factors that influence adoption, we were better able to explain the amount of hybrid seed grown (the intensity of use) than whether or not a farmer chooses to use the seed at all. This outcome is not surprising given the many years of experience with hybrids in Kenya. Rainfall stress is of no importance in either the decision to grow hybrids or how much seed to plant. Women widows are no less likely to plant hybrids than are male household heads, but they plant them on a smaller scale. Factors such as formal education, experience growing hybrids, and farm land owned have long been associated with use of improved seed—and still are. These are robust results and are consistent with the literature.

Tegemeo survey data confirm that Kenya has reached its adoption ceiling years ago in the major maize-producing zones of the country, and is near to doing so in other zones. Instead of expanding the percent of farmers growing maize hybrids, we argue that what matters most today for national maize productivity is the dynamic replacement of older with newer materials, as long as these newer materials truly represent an improvement on previously released hybrids. There is some suggestion in the data that this may not always be the case. Given the strong price-responsiveness demonstrated by these farmers, despite that many remain subsistence-oriented, continued progress in supplying a range of price- (and trait-) differentiated materials in a competitive seed market is important.

Further research will explore related findings using the panel data. Important omitted variables are the characteristics of the hybrids. Estimated effects of agronomic characteristics on adoption may provide useful information for seed companies, as would more complete information on seed sources. A focus on explaining the continued dominance of H614 may also provide insights into what it takes to breed an eminently “successful” maize hybrid in Kenya.

6. POLICY IMPLICATIONS

First, despite increasing numbers of hybrids released to farmers and grown by them over the past few decades, an older hybrid (H614) dominates on farms. Is it that farmers see this hybrid as of superior quality to the more recent releases, or is it that the existence of counterfeit seeds in the market has made many farmers shy away from trying newer varieties to avoid risk of selecting seeds that are not genuine? The recently launched National Seed Policy recognizes the need to counter the challenge of existence of counterfeit seed in the market, and proposes establishment of mechanisms that encourage all registered seed merchants to join seed associations, for purposes of self-regulation to assure distribution of quality seeds.

Secondly, promotion and marketing of new seed varieties has been inadequate due to the cost involved. The existing regulations require seed merchants to appoint agents, sub-agents and stockists who must be licensed by the Kenya Plant Health Inspection Service (KEPHIS), the seed industry regulator, to distribute and sell their seeds. These requirements have been cited as costly and increase the cost of seed to farmers.

Thirdly, extension and/or information services supplied to farmers have been inadequate. Even with superior seed varieties available at affordable prices, productivity gains are only possible with proper agronomic management. It is noteworthy that the prevailing extension system in the 1980s, the period in which the currently dominant hybrid was released, was the Training & Visit (T&V) system, developed by the World Bank and promoted by national governments. The model was eventually abandoned because of bias in selection of contact farmers, difficulties in demonstrating long-term impact, and financial burden. Nonetheless, in this system, extension providers had close and regular interaction with farmers, providing them with information about the latest technologies, including new seed varieties. The current, demand-driven extension system does not fulfill that need. With insufficient promotion and marketing of new seed varieties, inadequate extension exacerbates the challenge farmers have in accessing information about and taking advantage of new seed.

Finally, despite enforcement of a pan-territorial uniform price for seed by the dominant market player, the KSC, there is evident variation in the seed-to-grain price ratio, which is, as shown here, the strongest determinant of the profitability of growing improved seed in a commercial maize production environment. It continues to be important for policymakers to get (seed) prices right—so that more rapid replacement of new, superior seed varieties is observable on farms. Is there a justification for a uniform price?

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