This is the peer reviewed version of the following article: Fisch, N.C., J.R. Bence, J.T. Myers, E.K. Berglund, and D.L. Yule. 2019. Evaluating the sustainability of a cisco fishery in Thunder Bay, Ontario under alternative harvest policies. North American Journal of Fisheries Management 39(3):543-559, which has been published in final form at https:// doi-org.proxy2.cl.msu.edu/10.1002/nafm.10290. This article may be used for non-commercial purposes in accordance with Wiley Terms and Conditions for Use of Self-Archived Versions. This article may not be enhanced, enriched or otherwise transformed into a derivative work, without express permission from Wiley or by statutory rights under applicable legislation. Copyright notices must not be removed, obscured or modified. The article must be linked to Wiley's version of record on Wiley Online Library and any embedding, framing or otherwise making available the article or pages thereof by third parties from platforms, services and websites other than Wiley Online Library must be prohibited

prohil	<sup>bited</sup> Fyaluating the Sustainability of a Cisco Fishery in Thunder Bay
1	
2	Untario under Alternative Harvest Policies
3	Nicholas C. Fisch <sup>1*</sup> , James R. Bence <sup>1</sup> , Jared T. Myers <sup>2</sup> , Eric K. Berglund <sup>3</sup> , and Daniel L.
4	Yule <sup>4</sup> .
5	1. Quantitative Fisheries Center, Department of Fisheries and Wildlife, Michigan State
6	University, East Lansing, MI 48824-1101
7	2. U.S Fish and Wildlife Service, Ashland Fish and Wildlife Conservation Office, 2800
8	Lake Shore Dr. East, Ashland, WI 54806
9	3. Ontario Ministry of Natural Resources and Forestry, Upper Great Lakes Management
10	Unit, 435 James Street South, Suite 221e, Thunder Bay, ON P7E 6S8, Canada
11	4. U.S. Geological Survey, Lake Superior Biological Station, 2800 Lake Shore Dr. East,
12	Ashland, WI 54806
13	*Corresponding author: nfisch@ufl.edu
14	
15	
16	
17	
18	
19	
20	

### 21 Abstract

22 Sustainable management of fish stocks is promoted through the application of Management Strategy Evaluations, providing information to managers on the relative 23 24 performance of alternative management approaches (strategies) while accounting for uncertainty. In this study, we developed a simplified management strategy evaluation of 25 a stock of cisco, *Coregonus artedi*, in Thunder Bay, Ontario, to determine both the 26 sustainability of the current harvest control rule (i.e., a constant exploitation rate of 27 10%) and the performance of alternative harvest control rules in meeting fishery 28 objectives. Success in meeting fishery objectives was evaluated through attained yields, 29 inter-annual variation in yields, magnitude of spawning biomass, and the risk of 30 reaching low spawning biomass – performance metrics established based on 31 consultation with an advisory group to Lake Superior fishery managers. Our simulations 32 explicitly accounted for uncertainty in the frequency of strong year classes being 33 produced by cisco, the stock-recruit relationship, stock abundance, and the sex-specific 34 nature of roe harvest. Assuming future productivity is similar to that observed over a 35 period from 1985-2015, results suggest the current exploitation rate of 10% is 36 sustainable in terms of maintaining spawning biomass above 20% of the unfished level. 37 Variants of constant exploitation rate control rules that included thresholds defining 38 when exploitation rate is to decrease as a function of spawning biomass increased yield, 39 decreased risk, and increased the magnitude of spawning biomass at the end of the 40 simulation period. However, these advantages came at the expense of greater inter-41 annual variation in yield. Constant catch control rules greatly underperformed constant 42 43 exploitation rate control rules in terms of magnitude in yield, however they did reduce

44 inter-annual variation in yield compared to constant exploitation rate control rules.

45 Furthermore, conditional versions of constant catch control rules (i.e., threshold stock

46 sizes below which catch limit was reduced) mitigated risks of staying at low stock size.

47 [A] Introduction

Informed management of fish stocks to promote sustainable and economically 48 viable yields requires clearly defined objectives and quantitative analyses on the effect of 49 alternative harvest policies in achieving said objectives. This can be facilitated through a 50 process known as Management Strategy Evaluation (MSE), or the evaluation of 51 management strategies using simulation (Punt et al. 2008). A central tenet of these 52 simulations is the attempt to account for uncertainty in key processes, such as the stock 53 54 assessment, the stock-recruit relationship, or the implementation of a harvest control 55 rule, as accounting for these uncertainties has been shown to affect the outcome of evaluations (Deroba and Bence, 2008). This can be done by including several possible 56 57 scenarios within an operating model that encompass the realistic range of key uncertainties underlying the true dynamics of the fishery (Deroba and Bence, 2012). 58 MSEs can allow for tailoring specific harvest control rules to meet given fishery 59 objectives. Alternatively, due to limited information or analytical capacity, many 60 61 fisheries are managed through the calculation of biological reference points (Goodyear 1993) used in defining targets or limits (Caddy and Mahon 1995; Quinn and Deriso 62 1999). These are based on generalizable rules that have been proposed and applied 63 across fisheries with different life histories and harvest dynamics (i.e., fishing mortality 64 65 should be lower than F<sub>0.1</sub>, SPR<sub>40%</sub>). Time and data permitting, MSEs are preferred for fisheries management. 66

Loosely defined, harvest policies are guidelines on how harvest levels should be 67 set in each season, whereas (harvest) control rules refer to the formulae used to specify a 68 target or limit amount of harvest. Harvest control rules set target or limit harvest based 69 on the state of the system (e.g., stock biomass) and are operationalized via policy 70 parameters (e.g., the fishing mortality rate when stock size is high). When a control rule 71 is implemented as part of a harvest policy, regulations can be set to roughly target a 72 harvest (e.g., number of licenses or bag limits), and regulations can be supplemented by 73 74 hard closures when the control rule specifies a limit (i.e., total allowable catch (TAC)). Harvest control rules can be part of a harvest policy, and the focus herein is on control 75 rules that aim to set catch limits. These control rules generally fall into three separate 76 77 categories; constant exploitation rate, constant catch, and constant escapement rules, in 78 addition to variants of each aimed to correct perceived weaknesses (Deroba and Bence 79 2008). Constant exploitation rate rules aim to set catch limits to a constant proportion of stock size (Walters and Martell 2004). This builds in an inherent feedback system; as 80 the stock declines, the harvests tend to also decrease, and vice versa. Constant catch 81 rules set a limit of catch at some constant level regardless of stock size, valuing the 82 stability in allowable catch. Constant escapement rules set catch limits at all biomass 83 over some predetermined level, which is generally chosen to ensure sufficient levels of 84 spawning stock remain in the population to provide for adequate replacement. Variants 85 of these control rules can include the addition of thresholds, either biomass-based or 86 exploitation rate-based, that aim to decrease exploitation rate or harvest at low stock 87 sizes. Tuning or policy parameters refer to the specific exploitation rate, constant catch 88 89 limit, or escapement level used to define a given harvest control rule and dictate the limit of harvest given the estimated state of the system. Policy parameters can also 90

91 include biomass or exploitation rate thresholds that define variants of the three types of
92 harvest control rules. Previous work has not led to general conclusions regarding what
93 harvest control rule is best for given objectives and fishery dynamics (Deroba and
94 Bence, 2008), so it is important to consider a suite of different harvest control rules and
95 policy specific parameters of interest to stakeholders within the MSE.

Cisco, Coregonus artedi, currently support a roe fishery in Thunder Bay, Ontario, 96 and are managed via a constant exploitation rate control rule, where the TAC is set to 97 10% of the estimated spawning stock biomass. The full harvest policy includes 98 estimation of the spawning biomass through hydroacoustic surveys, and allocation of 99 the TAC among a fixed set of license holders. While constant exploitation rate control 100 101 rules can sometimes effectively achieve objectives (Walters and Martell 2004, Deroba 102 and Bence 2008), the specific exploitation rate of 10% put into place in Thunder Bay has not been evaluated using MSE. Rather, it was chosen based on a recommendation for 103 104 Lake Superior stocks based on exploitation rates seen as sustainable for long-lived Lake Superior fish stocks such as Lake Trout, Salvelinus namaycush, Lake Whitefish, 105 Coregonus clupeaformis, and Lake Sturgeon, Acipenser fulvescens (Ebener et al. 2008, 106 107 Stockwell et al. 2009). Whereas precautionary approaches to management are an important first step, such as setting conservative exploitation rates based on longer-108 109 lived species, the use of a harvest control rule tailored to cisco, obtained through a MSE 110 that explicitly accounts for uncertainties related to cisco recruitment and assessment, could allow Lake Superior fisheries managers to better achieve objectives. No MSEs 111 have previously been conducted for Cisco in the Laurentian Great Lakes. In addition, 112 113 Cisco dynamics are characterized by extreme boom or bust recruitment, and

development followed by use of a stock-recruitment relationship capturing this within a
MSE was an important and somewhat novel aspect of this study.

We conducted a simplified MSE of the Thunder Bay cisco stock, projecting the 116 117 stock into the future under a variety of different harvest control rules using a stochastic simulation model. Our objectives for this analysis were twofold: 1) determine whether 118 the current exploitation rate of 10% promotes sustainability of Thunder Bay cisco, and 119 2) evaluate the performance of alternative harvest control rules at meeting cisco fishery 120 121 objectives. Here we present results from a stochastic simulation model that attempts to account for uncertainty in the recruitment process, the assessment process, and the sex-122 specific nature of cisco harvest while evaluating alternative harvest control rules and 123 tuning parameters. Success of different policies in achieving objectives was based on 124 performance metrics, which were developed in consultation with agency personnel 125 involved in advising agencies on fishery management. Such involvement of those 126 engaged in the management process is often advised but less often practiced (Punt et al., 127 2016). 128

129 [A] Methods

## 130 [C] Harvest Control Rules and Policy Parameters

In preparation for this study, we presented our proposal and solicited input at the Lake Superior Technical Committee (LSTC) meeting in Sault Ste. Marie, Ontario, in July 2016. The LSTC consists of fishery biologists from agencies around Lake Superior, their purpose being to advise upper-level managers on the status of stocks and the means by which to achieve fishery objectives. Specifically, at this meeting we inquired which type of harvest control rules the LSTC would like us to consider and also which performance

137	metrics were most important (i.e., "what are the objectives for the fishery?"). Based on
138	input from the committee, we considered two main types of harvest control rules;
139	constant exploitation rate and constant catch rules. We explicitly considered two
140	variants of each control rule in addition to their standard formulation (Figure 1). For
141	constant exploitation rate, we considered the following:
142	1) Constant U (CU), a simple constant exploitation rate control rule where the
143	catch limit is proportional to spawning stock biomass (Figure 1A).
144	2) Constant U Threshold 1 (CUT1), defined as a constant exploitation rate until a
145	threshold spawning stock biomass (SB $_{\mathrm{T}}$ ) is reached, at which point the
146	exploitation rate linearly declines as a function of spawning stock biomass until
147	both are zero (Figure 1B).
148	3) Constant U Threshold 2 (CUT2), defined as a constant exploitation rate until
149	an upper threshold spawning stock biomass (SB $_{ m UT}$ ) is reached, at which point
150	exploitation rate linearly declines as a function of spawning stock biomass and
151	becomes zero at some lower threshold of spawning stock biomass (SB $_{LT}$ ; Figure
152	1C).
153	For constant catch control rules, we considered:
154	1) Constant Catch (CC), where the catch limit is constant regardless of spawning
155	stock size (Figure 1D).
156	2) Conditional Constant Catch 1 (CCC1), defined as constant catch until some
157	threshold exploitation rate ( $U_T$ ) is reached, a point at which the control rule

reverts to a constant exploitation rate at the predetermined threshold (Figure 1E;
Clark and Hare 2004, Deroba and Bence 2008).

3) Conditional Constant Catch 2 (CCC2), defined as constant catch until a
threshold spawning stock biomass (SB<sub>T</sub>) is reached, at which point the catch limit
is reduced to a new lower limit of constant catch (C<sub>L</sub>, Figure 1F).

The variants of the CU rule aim to produce a compensatory response by gradually
decreasing fishing mortality below a threshold. Meanwhile, variants of the CC rule aim
to keep catch relatively stable while attempting to avoid high fishing mortality rates at
low spawning stock sizes.

167 We considered spawning stock biomass thresholds (SBT, SBUT) of 20, 30, 40, and 50% of unfished spawning stock biomass, and lower spawning stock biomass thresholds 168 for CUT2 (SBLT) of 20 and 30% of unfished spawning stock biomass. We decided not to 169 go lower than 20% of unfished spawning stock biomass as a threshold for CUT1 and 170 171 CUT2, in accord with a general recommendation to cease fishing stocks that fall below that biomass (Thompson, 1993). This is also in agreement with numerous studies that 172 have suggested that spawning biomass should be maintained between 20-50% of 173 unfished spawning biomass (Clark, 1991; Fujioka et al., 1997; Quinn et al., 1990). We 174 175 considered exploitation rates for CU, CUT1, and CUT2 of 0.05, 0.10, 0.15, 0.20, and 0.25, and constant catch limits (C) of 100,000 kg, 150,000 kg, 200,000 kg, 250,000 kg, 176 and 300,000 kg. We chose exploitation rates and catch limits based on their proximity 177 178 to the current constant exploitation rate (0.10) and to mean harvest levels over the past 179 17 years (163,015 kg, SD=26,548), respectively. Low catch limits may not be 180 economically viable for fishers, and very high catch limits may exceed the current

181fishery capacity, as might high exploitation rates. We considered threshold exploitation182rates at which CCC1 would revert to CU (UT) of 0.15, 0.20, and 0.25. For CCC2 the lower183catch limits ( $C_L$ ) put in place when spawning stock biomass is estimated to be below the184SBLT thresholds were half of the catch limits (e.g., if the constant catch limit above the185threshold was 100,000 kg a year, CL would be 50,000 kg). In total, we simulated 51186different harvest control rule combinations (Table 1).

#### 187 [C] Performance Metrics

Performance metrics the LSTC wanted us to consider included the magnitude of 188 stock size, the probability of stock collapse, the magnitude of yield, and the variability in 189 yield. The committee also noted that they were primarily interested in the performance 190 191 of these metrics over a 50yr time span. For this reason, performance metrics included 1) the median spawning biomass in the final 5 years (Final SB; as a % of unfished level), 2) 192 the percent of years the spawning biomass was below 20% of unfished spawning 193 biomass (hereafter termed "risk" for brevity), 3) the average harvest (per year), and 4) 194 the absolute annual variation in yield (AAV). AAV was calculated as in Punt et al. 195 (2008): 196

197 
$$AAV = \frac{\sum_{y>1} |H_y - H_{y-1}|}{\sum_{y>1} H_y}$$

198 Where  $H_y$  denotes harvest in a given year. These metrics were summarized in terms of 199 the medians, 25<sup>th</sup> and 75<sup>th</sup> percentiles of their distributions over simulations. 200 Many of the harvest control rules and performance metrics are defined in terms201 of spawning stock biomass (SB):

202 
$$SB_{y} = \sum_{s} \sum_{a} N_{y,a,s} P(Fish_{a} > 250mm) \overline{W}_{a,s}$$

where  $\overline{w}_{a,s}$  is sex-specific average weight at age of a cisco estimated using a von-Bertalanffy function and a weight-length regression, and  $P(Fish_a > 250mm)$  is defined as the probability that a cisco of a given age is greater than 250 mm; each of which was derived in Fisch et al. (2019). We assume that fish greater than 250 mm in length are mature, as cisco of this size caught in Thunder Bay generally are (Yule et al., 2008). We chose this definition of spawning biomass to align with how the current control rule allocates TAC of cisco in Thunder Bay (biomass of cisco > 250 mm).

We defined the estimated unfished spawning stock biomass, used in many 210 211 control rules, as the median over simulations of the median spawning biomass over the final 950 years after running the simulation model for 1000 years with no harvest. For 212 our performance metrics, some of which are defined in terms of unfished spawning 213 214 biomass (risk and Final SB), we utilized a "true" unfished spawning biomass value specific to each individual simulation (each of 1000 run above). Simulations of harvest 215 control rules then contained the same random number seed as simulations of the 216 unfished scenario, so as to match individual simulations with their respective "true" 217 218 unfished level for calculation of performance metrics. The single estimate of unfished spawning stock size (given a distribution for the frequency of boom recruitment years -219 see Recruitment section) used in the control rules was derived conditioned on the 220 historical dynamics and data. Given that each individual simulation used different 221

222 stock-recruitment and other demographic parameters (see Model section), each had different "true" unfished stock sizes (used in performance metrics), which differed from 223 the estimated unfished stock size used in the control rules. Thus, our approach accounts 224 for uncertainty in the estimate of the unfished biomass used in the control rule. This 225 226 said, the estimate is in the center of the distribution of the "true" spawning biomasses used in the simulations. Our sensitivity analyses explore the consequences of changes 227 that shift the distribution of unfished spawning biomasses, without shifting the estimate 228 used in the control rule. 229

230 [C] *Model* 

We developed a stochastic projection model (SPM) based on an integrated Statistical Catch-at-Age Assessment (SCAA) model developed in Fisch et al. (2019). For each control rule, 1000 simulations of the SPM were run to obtain distributions of performance metrics. The SPM is age- and sex-structured, beginning at age 2 and forming a plus group at 15. The SCAA model ends in 2015 and thus the SPM spans from 2016-2056 (50yr time horizon):

237 
$$N_{y+1,a,s} = \begin{cases} 0.5R_{y+1} & \text{if } a = 2\\ N_{y,a-1,s}e^{-(M_s + F_{y,a-1,s})} & \text{if } 3 \le a < 15 + \\ N_{y,14,s}e^{-(M_s + F_{y,14,s})} + N_{y,15+,s}e^{-(M_s + F_{y,15+,s})} & \text{if } a = 15 + \end{cases}$$

where  $N_{y,a,s}$  is the number of cisco age a of sex s in year y,  $R_y$  is recruitment in year y,  $M_s$  is the natural mortality for sex s (drawn from the SCAA posterior distribution for each simulation), and  $F_{y,a,s}$  refers to fishing mortality for a given year, age, and sex combination. We began each simulation by drawing from the posterior distribution of sex-specific abundance at age in 2015 from the SCAA. A list of parameters in the SPM
can be found in Table 2.

244 [C] *Recruitment* 

Recruitment of cisco, at least over the past several decades in Lake Superior, has 245 been characterized by a highly variable, boom-or-bust pattern where a large year class is 246 produced, followed by successive years of little or no recruitment (Stockwell et. al, 2009; 247 Fisch et al., 2019 - Figure 3). In the SPM, we modeled this process by drawing from a 248 Bernoulli distribution each year that determined whether a given year would be boom or 249 250 bust. The parameter for this Bernoulli distribution was drawn for each simulation from a uniform distribution with bounds l and u : U[l, u]. If a given year within a simulation 251 was characterized as a boom year, a stock-recruit (SR) function was applied; if 252 characterized as bust, the model drew a recruitment value from a lognormal distribution 253 derived using recruitment estimates for bust years that were drawn from the posterior 254 distribution of the SCAA for each simulation. For boom years, we derived the SR 255 function based on the Ricker functional form (Ricker, 1975) using point estimates 256 (medians) of the posterior distribution of recruitment and stock size estimates in the 257 SCAA as data. Projected recruitment is then: 258

$$R_{y} = \alpha S_{y-2} e^{-\beta S_{y-2}} e^{\varepsilon_{y}}$$

260 
$$\varepsilon_v \sim N(0, \sigma_r^2)$$

261 Where  $\alpha$  and  $\beta$  are parameters of the SR model, which we drew at random for each 262 simulation of the SPM from the posterior distribution, and  $\varepsilon_{y}$  are multiplicative

deviations invoking stochastic recruitment over time within a simulation. We fixed  $\sigma_r$ 263 at a value of 0.683 based on a meta-analysis of recruitment deviation from Thorson et 264 al. (2014) for the order Salmoniformes. This was done due to the large value of 265 estimated  $\sigma_r$  within the SR function (because of sparse data), which had the effect of 266 producing many unrealistically high projected recruitments when initially used in the 267 SPM. In an attempt to avoid using assessment output as data, we initially tried to 268 estimate a SR function within the SCAA however found that the model would not 269 converge on a solution. The derivation of the SR function can be found in the appendix. 270 Our stock-recruitment equation contains no bias adjustment, because parameters were 271 estimated based on analysis of log scale data. 272

Given uncertainty in what level of recruitment constitutes a boom or a bust year, 273 and because the SR function and bounds of the uniform distribution are defined by this, 274 275 we specifically explored two different recruitment scenarios. These scenarios are 276 hereafter termed 7yr and 4yr (Figure 2), characterized by how we define what 277 constitutes a boom year. The 7yr scenario treats years in the SCAA that had a median recruitment (age-2 abundance) over 200,000 as boom years (7/17 years in the SCAA fit 278 this criteria), while the 4yr scenario treats years that had a median recruitment (age-2 279 abundance) over 1 million as boom years (4/17) years in the SCAA fit this criteria). We 280 based the bounds of the uniform distribution for each recruitment scenario on the 281 perceived frequency of boom year classes over a period from 1985-2015 using 282 283 observations from both the SCAA (Fisch et al., 2019) and Figure 15 in Yule et al., (2006). These bounds were defined as U(0.25, 0.40) for the 7yr scenario, based on evidence Of 284 ~9-11 boom year classes over the 30 year period, and U(0.15,0.25) for the 4yr scenario, 285

based on evidence of ~6 boom year classes over the 30 year period. For each simulation
we placed recruitment values in the SCAA that were not characterized as boom
recruitment years in the bust category and used them to derive a lognormal distribution
of bust recruitments.

290 [C] Fishing Mortality

Our approach to setting fishing mortality rates for each year of the simulation 291 292 was to set fishing rates so the resulting harvest matched a value obtained by applying the control rule to the assessed spawning biomass (see Assessment Error below). Some 293 294 complexity is added because we are modeling dynamics as sex specific and although 295 cisco harvest is dominated by female fish (mean from 1999-2015 = 81%), there is inter-296 annual variation (SD = 5%). Our approach was to stochastically simulate the sex ratio of 297 the fishing intensities (fully selected fishing mortality) each year, and then solve for the fishing intensity of females (and given the ratio, the fishing intensity of males) that 298 299 produced the desired harvest. The sex ratio of fishing intensities is defined as:

300 
$$f_{y}^{r} = \frac{f_{y,m}}{f_{y,m} + f_{y,f}}$$

Where  $f_{y}^{r}$  denotes the fishing intensity ratio in a given year,  $f_{y,m}$  is male fishing intensity, and  $f_{y,f}$  is female fishing intensity. We drew fishing intensity ratios for all 17 years of the SCAA for each simulation in the SPM and used them to define a beta distribution. We defined each beta distribution by two shape parameters,

305 
$$p = \mu \left(\frac{\mu(1-\mu)}{\sigma^2} - 1\right)$$
 and  $q = \left(1 - \mu\right) \left(\frac{\mu(1-\mu)}{\sigma^2} - 1\right)$ , where  $\mu$  and  $\sigma^2$  are the mean and

variance of the ratio of fishing intensities pulled from the posterior distribution of the

SCAA for each simulation. We used the corresponding beta distribution for each
simulation to draw fishing intensity ratios for each year within the SPM. We solved for
fishing intensity for a given sex/year combination in each simulation using NewtonRaphson iterations given a desired harvest for that year and simulation:

311 
$$\sum_{s} \sum_{a} \left[ \frac{F_{a,y,s}}{M_s + F_{a,y,s}} N_{a,y-1,s} \left( 1 - e^{-(M_s + F_{a,y,s})} \right) W_{a,s} \right] - H_y$$

$$F_{y,a,s} = s_a f_{y,s}$$

where  $s_a$  refers to age-specific cisco fishery selectivity (parameters that define selectivity function were drawn from the SCAA posterior distribution),  $W_{a,s}$  refers to sex-specific average weight-at-age of commercially caught cisco, and  $H_y$  denotes harvest in a given year and is defined based on a control rule. We solved for female fishing intensity in a given year and calculated male fishing intensity using the fishing intensity ratio and female fishing intensity:

319 
$$f_{y,m} = \frac{f_y^r * f_{y,f}}{1 - f_y^r}$$

We set a maximum fishing mortality rate of 3 to limit unrealistic scenarios that couldhave fishers catching nearly every fish in a given year.

We assume within the SPM that a stock assessment will be performed every year to estimate spawning stock biomass (which defines catch limits, as opposed to using hydroacoustic surveys). We simulated assessment estimation error within the SPM
through an autoregressive process

327 
$$\hat{S}B_{y} = SB_{y}e^{\varepsilon_{y}-\frac{\sigma_{e}^{2}}{2}} \qquad \varepsilon_{y} = \begin{cases} \delta_{y} & \text{for } y = 1\\ \rho\varepsilon_{y-1} + \sqrt{1-\rho^{2}}\delta_{y} & \text{for } y > 1 \end{cases} \qquad \delta_{y} \sim N(0,\sigma_{e}^{2})$$

Where  $\hat{SB}_{y}$  denotes the assessed spawning biomass and  $SB_{y}$  is the true spawning 328 biomass. We specified  $ho\,$  and  $\,\sigma_{_e}\,$  as 0.7 and 0.22, assuming a lognormal assessment 329 error with a CV of about 0.22. We based this on the CV of spawning biomass in the final 330 331 year of the SCAA (~0.22). We explored alternate values of rho and sigma  $(\rho = 0.9, \sigma_e = 0.4)$  to assess the sensitivity of results to levels of assessment error. Similar 332 procedures have been done in previous harvest policy projections (Irwin et al. 2008; 333 Punt et al. 2008; Deroba and Bence 2012). We did not model implementation error 334 within the SPM, given license holders rarely, if ever, go over their individual quotas. 335 Thus, assuming fishers meet their quotas (unless the fishing mortality rate limit of 3.0 is 336 reached) is likely a conservative assumption. 337

#### 338 [C] Sensitivity Analyses

We examined sensitivity to the bounds of the uniform distribution for the probability of a boom year class by shifting the distribution ± 0.05 for each recruitment scenario. Several of the control rules we considered use estimated unfished spawning stock biomass, and this value (determined based on running the SPM for 1000 years with no harvest) depends on the distribution for the probability of boom years. Therefore, we explored two alternate scenarios for estimating unfished spawning biomass when shifting the distribution for boom years. First, we re-calculated the

estimate of unfished spawning biomass used in the control rule based on the shifted 346 uniform distributions, and second we set the estimate of unfished spawning biomass 347 used in the control rule at the value calculated using the baseline uniform distribution 348 bounds. The first scenario represents a case where the change in estimated unfished 349 spawning biomass was accounted for in the control rule. The second scenario explores 350 the situation where managers erroneously specify the unfished spawning biomass when 351 the frequency of boom years was shifted, i.e., the shifts represent a situation where 352 353 system productivity was both different and miss-specified in the control rule. For the 354 first scenario, where unfished spawning biomass used in the control rules is recalculated according to the shift, we compare results with the baseline model, evaluating how a 355 356 change in the frequency of boom recruitments (that is accounted for in terms of the 357 change in estimated unfished spawning biomass) influenced outcomes. For the second 358 scenario, we make two comparisons. First, by comparing with the first scenario (where the recruitment distribution was also shifted but estimated unfished spawning biomass 359 was recalculated to account for this), we isolate the effect of miss-specifying unfished 360 spawning biomass in the control rule. Second, by comparing with the baseline model we 361 evaluated how a mistaken characterization of recruitment productivity influences our 362 view on the performance of different harvest policies. Sensitivity runs related to 363 364 different levels of assessment error, productivity, and estimated unfished spawning biomass solely included the 4yr recruitment scenario. 365

366 [A] Results

Estimated unfished spawning biomass for the 4yr and 7yr recruitment scenarios were 4,453,000 kg and 4,420,000, respectively. Results in text and Table 1 are presented as medians of distributions over simulations.

370 [B] Recruitment Scenario

Rankings for performance metrics among harvest control rules were largely
robust to recruitment scenarios. However, absolute values did differ, with results
reflecting the increased productivity for the 7yr scenario (i.e., higher yield, lower risk,
higher Final SB, and lower AAV). For this reason, hereafter in text we present the results
solely for the 4yr recruitment scenario, with results for the 7yr recruitment scenario in
Table 1 and supplemental figures 4-7.

#### 377 [B] Average Yield

Constant exploitation rate and its variants (CU, CUT1, CUT2) outperformed 378 constant catch rules in terms of the maximum (over policy parameters) average yield 379 over the 50yr simulation period (Figure 3). Within CU control rules, as we would expect, 380 average yield was lowest for the 0.05 rate. As exploitation rate increased from 0.05 to 381 0.10-0.25 however, an asymptote was reached at about 250,000 kg of yield per year 382 383 (Table 1, Figure 3). While the median (over simulations) average yield for CU reached an asymptote, the spread of the 25-75 quantile range slightly increased as exploitation rate 384 increased from 0.05-0.25. Variants of the CU rule (CUT1 and CUT2) had higher average 385 yields than their CU counterparts with similar exploitation rates (Figure 3). The largest 386 387 average yield across all control rule scenarios (331,208 kg per year) resulted from the CUT2 rule with an exploitation rate of 0.20 that declined linearly to zero between 50% 388 and 30% of unfished spawning stock biomass (Policy 1.3.10, Table 1, Figure 3). The 389

constant catch control rules, even at their highest catch limits (300,000 kg per year),
were only able to produce average yields of around 185,000 kg per year. In fact, when
we increased catch limits above 300,000 kg (up to 850,000 kg) within CC, an asymptote
in average yield was reached at around 230,000 kg per year. When thresholds were
included in constant catch control rules (CCC1 and CCC2), yield did not increase
compared to CC rules with similar catch limits and in fact slightly decreased in almost
all cases (exception is policy 2.1.3 vs 2.2.3; Table 1, Figure 3).

397 [B] *Risk (% of years SB < 20% unfished level)* 

Where CU rules did not show much difference in yield at 0.10-0.25 exploitation 398 rates, they exhibited large differences in risk. As exploitation rate increased within the 399 400 CU control rule from 0.05-0.25, the amount of risk more than tripled from 18% of years 401 having a SB below 20% of the unfished level at an exploitation rate of 0.05 to 66% of years under an exploitation rate of 0.25 (Table 1, Supplemental Figure 2). For reference, 402 under the unfished scenario (where SPM was run with no harvest), risk was 10%. The 403 inclusion of thresholds in constant exploitation rate control rules greatly decreased risk 404 within a given exploitation rate. For CUT1 rules, risk decreased both compared to the 405 respective CU rule with the same exploitation rate and within the CUT1 rule as the 406 threshold was increased from 20-50% of unfished SB. Risk was further decreased with 407 the inclusion of a lower threshold SB within the CUT2 rules. That is, for exploitation 408 rates of 0.10 and 0.20, risk was lower for the CUT2 rule than for its CUT1 and CU 409 counterparts. For an exploitation rate of 0.10, risk was 33% for CU, 24% at its lowest in 410 CUT1, and 20% at its lowest in CUT2 (Policies 1.1.2, 1.2.8, and 1.3.5; Table 1). A similar 411 result occurred for exploitation rates of 0.20, where under CU risk was 58%, 42% at its 412

lowest under CUT1, and 34% at its lowest under CUT2 (Policies 1.1.4, 1.2.16, and 1.3.10;
Table 1).

Within CC rules, risk increased from 22% at a catch limit of 100,000 kg a year to 415 416 53% at a catch limit of 300,000 kg a year. Risk decreased with the inclusion of exploitation rate thresholds for CCC1 policies. Within CCC1, risk increased as the 417 threshold exploitation rate increased. For each limit of catch, the use of biomass 418 thresholds under the CCC2 rule decreased risk compared to CC control rules. In 419 420 addition, within CCC2 risk generally decreased as threshold SB levels increased. For example, under a catch limit of 200,000 kg a year (CC risk=41%), including a biomass 421 threshold at 20% of unfished SB decreased risk to 34% and including a biomass 422 threshold at 30% of unfished SB decreased risk to 31%. The lowest risk level over all 423 424 control rules was therefore under a CCC2 rule with the lowest catch limit, 100,000 kg, and a threshold of 30% of the unfished spawning biomass at which point the catch limit 425 would be cut in half (Policy 2.3.2, risk=18%). 426

# 427 [B] Absolute Annual Variation in Yield (AAV)

AAV was considerably smaller for the constant catch control rules compared to 428 constant exploitation rate rules (Table 1, Supplemental Figure 3). For example, a CC rule 429 430 with a catch limit of 200,000 kg a year (Policy 2.1.3) had an AAV of 0.06 while a CU rule with an exploitation rate of 0.15 (Policy 1.1.3) had an AAV of 0.33. Also, the inclusion of 431 a threshold within any rule (CUT1 & CUT2 as compared to CU and CCC1 & CCC2 as 432 433 compared to CC) increased AAV for all policies. Within constant exploitation rate control rules, AAV increased as exploitation rate increased. Within CUT1, AAV 434 increased as threshold biomass levels increased over all exploitation rates. The inclusion 435

of a lower threshold biomass at which exploitation rate would become zero (for CUT2)
increased AAV further compared to CUT1 and CU control rules, and AAV increased as
both upper and lower SB thresholds increased.

For constant catch control rules, AAV increased as catch limit increased, from 0 439 at 100,000 kg a year (Policy 2.1.1) to 0.11 at 300,000 kg a year (Policy 2.1.5). The 440 inclusion of threshold exploitation rates for CCC1 increased AAV compared to CC 441 policies with similar catch limits. For example, a CC rule with a catch limit of 250,000 442 443 kg a year (Policy 2.1.4) had an AAV of 0.09 while a CCC1 rule with a catch limit of 250,000 kg per year and a threshold exploitation rate of 0.15 (Policy 2.2.4) had an AAV 444 of 0.14. Within CCC1, AAV generally decreased as the threshold exploitation rate 445 increased for a given catch limit. The inclusion of biomass thresholds for CCC2 policies 446 447 also increased AAV compared to CC policies with similar catch limits. Within CCC2, AAV generally increased as biomass thresholds increased. 448

[B] Spawning Biomass at the end of the simulation period (Final SB)

Spawning biomass at the end of the simulation period, defined as the median
spawning biomass for the final 5 years of each simulation (Final SB, presented as a
percentage of unfished SB), was similar among base harvest control rules (CU & CC,
Figure 4). However, the spread of the Final SB for constant catch control rules was
much greater than that of the constant exploitation rate control rules.

Within CU rules, Final SB decreased as exploitation rate increased, from 69% of the unfished level at an exploitation rate of 0.05 (Policy 1.1.1) to 7% at an exploitation rate of 0.25 (Policy 1.1.5). For any given exploitation rate, adding a SB threshold within CUT1 increased Final SB, and CUT2 rules involving an additional lower threshold

459 further increased Final SB. For example, a CU rule with an exploitation rate of 0.10 produced a Final SB 37% of the unfished level (Policy 1.1.2) while a CUT2 rule with an 460 exploitation rate of 0.10, an upper SB threshold of 50% of unfished SB, and a lower SB 461 threshold of 30% of unfished SB produced a Final SB of 54% of the unfished level 462 (Policy 1.3.5, Table 1). Within CUT1 rules of a given exploitation rate, Final SB generally 463 increased as threshold biomass increased. Similarly, within CUT2 rules given a level of 464 exploitation rate, Final SB generally increased as both upper and lower SB thresholds 465 increased. 466

Within the CC control rule, Final SB declined as catch limits increased, from 66%
of the unfished level at 100,000 kg a year (Policy 2.1.1), to 14% at 300,000 kg a year
(Policy 2.1.5). The inclusion of threshold exploitation rates for CCC1 increased Final SB,
and within CCC1 Final SB decreased as threshold exploitation rate increased. For all
catch limits, the inclusion of SB thresholds within CCC2 rules increased Final SB levels
compared to CC rules with similar catch limits. Final SB also increased as SB threshold
increased within CCC2 rules.

474 [B] Sensitivity

475 Results were largely robust to higher levels of assessment error ( $\sigma_e = 0.4$ ) in 476 addition to increased levels of autocorrelation ( $\rho = 0.9$ ), as the ranking of performance 477 metrics among harvest control rules changed little when these parameters were changed 478 compared to the baseline model results (Supplemental figures 8-15). For AAV, absolute 479 values were higher among all constant exploitation rate control rules for  $\sigma_e = 0.4$ , and 480 lower for  $\rho = 0.9$ , compared to the baseline model (Supplemental figures 10 & 14).

Under scenarios where bounds of the uniform distribution defining the 481 probability of a boom year class are shifted up or down by 0.05, estimates of unfished 482 spawning biomass for use in the control rules were 6,209,000 and 2,795,000 kg, 483 respectively (for the 4yr scenario). For these scenarios, where a new estimate of 484 unfished spawning biomass calculated according to the shift in the frequency of boom 485 recruitments was used in the control rules, the shift had little influence on how the 486 different control rules ranked with regard to the performance metrics (compared to the 487 baseline; Supplemental figures 16-23). However, absolute values of the performance 488 metrics did change substantially from the baseline model, as might be expected given we 489 are comparing scenarios with different actual distributions of productivity. Specifically, 490 491 when the uniform distribution for boom years was shifted downward by 0.05, yield and 492 Final SB decreased for almost all control rules compared to the baseline model. In 493 addition, AAV and risk increased for constant catch rules compared to the baseline model (Supplemental Figures 17-18). For the more productive counterpart (bounds of 494 the uniform increased by 0.05), the opposite occurred in that Final SB and yield 495 increased, and risk and AAV decreased compared to the baseline model, however this 496 time over all control rules (not just constant catch, Supplemental Figures 20-23). 497

When we shifted the bounds of the uniform distribution defining the probability of a boom year class up or down 0.05 and the estimate of unfished spawning biomass used in the control rule came from the baseline model (this estimate was toward the low end or high end of the distribution of "true" unfished spawning biomass values, respectively, rather than being at the center of the distribution), the failure to adjust the estimate of the unfished biomass had little influence on the relative ranking of

504 performance metrics among control rules, and absolute changes were relatively modest, in contrast to when we compared scenarios for which actual frequencies of boom year 505 classes had changed. Here we are comparing scenarios with the same assumptions 506 about actual boom year classes, but with this either being accounted for not accounted 507 508 for in the estimate of unfished spawning biomass used in the control rule (Supplemental Figures 24-31). When the probability of a boom year class was shifted down by 0.05, but 509 the estimate of unfished spawning biomass used in the control rule was based on the 510 baseline model, changes to when the shift was accounted for in the estimation of 511 unfished spawning biomass were increased AAV, decreased risk, and increased Final SB 512 for control rules with biomass-based thresholds (Supplemental figures 25-27). When the 513 514 probability of a boom year class was shifted upward by 0.05 and the estimate of 515 unfished spawning biomass was based on the baseline model, the opposite occurred. 516 There was an increase in risk, a decrease in AAV, and a decrease in Final SB for control rules with biomass based thresholds (Supplemental Figures 29-31), in comparison with 517 when the shift was accounted for in the estimate of spawning biomass used in the 518 control rule. 519

When the absolute values for these scenarios were compared instead to the baseline results (i.e., evaluating the combined effect of the shift and failure to account for it by changing the estimate of unfished spawning biomass), the scenario where the uniform distribution is shifted upward by 0.05 exhibited greater average harvest, lower risk, lower AAV, and greater Final SB (Supplemental Figures 32-35). The opposite occurred for the scenario where the uniform distribution was shifted downward by 0.05 (i.e., lower harvest, greater AAV, and lower Final SB compared to baseline;

527 Supplemental Figures 36-39), with the exception that risk was lower many CUT1 and
528 CUT2 rules (Supplemental Figure 37).

529 [A] Discussion

To address the first objective—to determine whether the current 10% exploitation 530 rate promotes sustainability of the Thunder Bay cisco fishery—we must specify what 531 constitutes "sustainability" of cisco in Thunder Bay. One simple way to look at 532 sustainability is to observe the distribution of SB each year over the time series and 533 determine whether it is stable near the end, i.e., does the population distribution crash 534 or is it on a downward trajectory? In this case the 10% rate is "sustainable", as the 535 trajectory over the 50yr time period for the 4yr recruitment scenario is seemingly stable 536 537 at a median estimate of around 1.5 million kg of SB (Figure 5).

A more robust way to explore the sustainability question may be to examine it in 538 terms of maintaining SB above a threshold to ensure sufficient replenishment. Many 539 540 studies have presented arguments for maintaining SB above certain thresholds in fish populations, often arguing for maintenance of >20% of unfished spawning stock size 541 (Beddington and Cooke, 1983; Quinn et al., 1990; Clark 1991; Francis 1993; Goodyear, 542 1993; Hollowed and Megrey, 1993; Leaman, 1993; Thompson, 1993; Caddy and Mahon, 543 544 1995; Fujioka et al., 1997). If we utilize this criterion, the current 10% exploitation rate is usually "sustainable", as the SPM projects a median Final SB of 37% and 64% of the 545 unfished level for the 4yr and 7yr scenarios respectively. This "sustainability" 546 547 designation is largely insensitive to reduced productivity in terms of the probability of a boom year class. For example, when the SPM is re-run with bounds of the uniform 548 549 distribution defining the probability of a boom year class shifted down by 0.05, Final SB

is 29% of the unfished level (estimated using new bounds) under the 4yr recruitmentscenario.

In terms of our second objective, determining whether the 10% CU control rule 552 553 can be improved upon to both promote sustainability and meet fishery objectives, the answer is more complicated. Within the framework of the CU control rule and levels of 554 exploitation we considered, the answer is no, as the current 10% rate effectively 555 maximizes yield, maximizes Final SB, and minimizes both risk and AAV compared to 556 557 higher exploitation rates. However, the adoption of a CUT1 or CUT2 rule will slightly increase yield, greatly decrease risk, and increase Final SB. It is also possible that slight 558 improvements could be obtained by more fine evaluation of exploitation rates between 559 0.05 and 0.15. These results are similar to those found by Deroba and Bence (2012) for 560 Lake Whitefish, Coregonus clupeaformis, in 1836 treaty waters of the Laurentian Great 561 Lakes. The tradeoff lies in the AAV, where adoption of a CUT2 rule will increase year-to-562 year variation in yield most, followed by CUT1 rules compared to the current CU control 563 rule. This is due to the compensatory mechanism within these control rules that aims to 564 change exploitation rate below biomass thresholds. This difference averages around a 565 ~0.04 increase in AAV from CU to CUT1 and a ~0.08 increase from CU to CUT2 under 566 an exploitation rate of 0.10. If stakeholders are indifferent to this increase in AAV, and 567 568 rather more interested in magnitude of yield, decrease in risk, and increase in the Final SB, a CUT2 rule is likely most appropriate for cisco in Thunder Bay. Conversely, if 569 stakeholders are more interested in low variation in yield as a performance metric, a 570 constant catch rule may be more appropriate. Constant catch rules greatly outperformed 571 572 in terms of this metric, however at large costs in terms of increased risk and decreased

Final SB when achieving the same yield as exploitation rate-based rules. Out of the
constant catch rules, CCC2 was most effective in decreasing risk, increasing Final SB,
while not costing much in yield and AAV compared to CC rules with similar catch limits.
If constancy in yield is held in high regard, as it may allow for more optimal planning of
each fishing season (hiring of deck hands or processors, appropriate number of nets and
plant processing capacity, etc.), then adoption of a constant catch control rule with a
threshold of the CCC2 type will most appropriately meet fishery objectives.

580 Other than AAV, results were largely insensitive to changes in the level and correlation of assessment error. Not surprisingly, when the magnitude of assessment 581 error was higher, AAV increased. This suggests that when low inter-annual variation in 582 yield is valued highly, greater investment in assessment would be justified. The 583 insensitivity of other performance metrics to assessment error has been noted in similar 584 studies (Irwin et al., 2008; Punt et al., 2008; Deroba and Bence, 2012), where in others 585 it has proved consequential (Katsukawa 2004), largely in the direction of increased 586 assessment error decreasing the performance of control rules involving biomass 587 thresholds. It may be that the levels of assessment error we simulated ( $\sigma_e$  =0.4) are not 588 high enough to decrease the improvement of threshold-based control rules over those 589 590 without thresholds. One could imagine that as assessment error increases to infinity, control rules based on changing exploitation or catch as a function of the assessed value 591 would diminish in performance. Our approach to simulating assessment error via 592 distributions instead of performing a full stock assessment simulation every year in the 593 SPM was primarily driven by time constraints for analysis. The lack of sensitivity of 594 metrics other than AAV to assessment error suggests that results are likely robust to this 595

simplifying assumption. In future work, more detailed treatment of assessment error
could prove beneficial. For example, our simulations assumed a stock assessment would
be performed every year for the stock. Additional simulations contrasting when the
control rule is applied to hydroacoustic estimates of abundance or based on past
estimates when the survey could not be done (how TAC is currently set), versus when it
is applied to model-based assessments would inform on the value of model-based
assessments.

603 Although relative comparison of the harvest control rules was largely unchanged under different recruitment hypotheses/scenarios, the specific policy parameters that 604 produce the "best" results (defined in terms of the various performance metrics) did 605 change among these scenarios. For example, one could obtain the same levels of risk 606 with higher exploitation rates or catch limits under the 7yr scenario, likely due to the 607 increased frequency of "boom" year classes in the 7yr scenario. Given the uncertainty 608 regarding recruitment, we suggest basing specific harvest policy decisions on the 4yr 609 scenario, given that the policies and specific policy parameters for that scenario would 610 produce reasonable performance for more productive scenarios. This subject is relevant 611 once again when discussing sensitivity to changed productivity in terms of the 612 probability of a boom year class. These sensitivity runs, which involved shifting the 613 uniform distribution defining the probability of a boom year class up or down by 0.05 614 largely resulted in the same relative performance across all harvest control rules. 615 Although not surprisingly, absolute values differed when the frequency of boom year 616 classes changed, potentially resulting in different conclusions as to which specific 617 618 control rule meets sustainability criteria. Nevertheless, under reduced productivity, for

example due to less frequent boom year classes, a CUT2 rule at an exploitation rate of
0.10 can still achieve a final SB > 20% of the unfished level.

Importantly, the distributions of performance metrics that were achieved were 621 622 generally robust to using an estimate of unfished spawning that was based on incorrect assumptions, provided the comparison was between scenarios with the same actual 623 probabilities of boom year classes. Thus, at least based on our study, the issue with 624 getting the estimate of unfished stock size incorrect has more to do with this being 625 connected to incorrectly assessing the productivity of the stock and thus the sustainable 626 exploitation, rather than sensitivity of stock dynamics and fishery outcomes to the 627 estimated unfished spawning biomass used in the control rule. Similar to the results 628 reported here, Irwin et al. (2008) also found for a policy like CUT2, the precise biomass 629 at which exploitation began to be reduced was not critical to gaining the benefits of 630 making exploitation rate dependent on stock size. 631

The reliability of estimated unfished biomass levels has been discussed in 632 previous studies, where life history characteristics of a species and temporal 633 autocorrelation in recruitment have been shown to alter estimation performance 634 (Haltuch et al., 2008, 2009). Haltuch et al., (2008) found that for all methods of 635 estimating unfished biomass examined, performance was generally poorer in the 636 presence of high recruitment variability, which cisco clearly exhibit. If the specification 637 of a specific unfished biomass based on the SPM is of concern to managers, an 638 alternative is to set it based on some low objective value, e.g., no harvest below 500,000 639 kg of spawning biomass. Given the lack of sensitivity of results we saw to the threshold 640 used, this could retain some desirable characteristics of threshold policies (decreased 641

risk, increased Final SB) while not having to rely on correctly estimating the unfishedlevel of the stock.

Our study is not without caveats and assumptions. A critical assumption we made 644 was that the probability of a boom year class is static through time. The dominant theory 645 in the literature as it pertains to what is driving these sporadic boom recruitment years 646 for cisco is one of match-mismatch, where abiotic and biotic factors are hypothesized to 647 line up once every few years to allow for large cisco recruitment events (Myers et al., 648 649 2015). Further simulations are necessary that take into account the potential effects of changing environmental conditions (e.g., climate change) on cisco recruitment in 650 assessing the relative performance of harvest control rules. 651

652 In addition, our stock-recruitment function was quite uncertain. The input data 653 came from stock assessment results (potential issues discussed in Maunder and Punt, 2013; Thorson et al., 2013; Brooks and Deroba, 2015) and provided only 4-7 years of 654 data on recruitment and stock size for boom years. Given the scarcity of data and 655 particularly data near the origin, we relied on published priors for recruits per unit 656 spawning stock near the origin (Myers, 1999) and variation in recruitment given stock 657 size (Thorson et al., 2014). While these priors are based on the same taxonomic family 658 659 and order as cisco, respectively, most stocks used in constructing the priors were anadromous salmon, which exhibit very different life histories and reproductive 660 strategies compared to cisco. Other uncertain aspects of the SR function such as the 661 assumption of no depensation could also not be addressed with the available data. 662

663 It is important to note that the current control rule in Thunder Bay is defined as a 664 function of the biomass of fish > 250mm. In Minnesota waters, the control rule is

defined in terms of the biomass of fish > 305mm. For this study we followed the
Thunder Bay convention in defining spawning biomass as cisco > 250mm given these
individuals are generally mature (Yule et al., 2006; Yule et al., 2008). If the results of
this comparison are to be used in determining harvest policies and control rules in other
cisco harvesting regions, the implication of different definitions for spawning biomass
should be considered.

In summary, we have shown in this study that the current exploitation rate of 671 672 0.10 on Thunder Bay cisco is sustainable (given certain criteria). We have also simulated the effects of a variety of alternate harvest control rules for managing cisco and found 673 that, compared to the current control rule, the inclusion of biomass thresholds within 674 CUT1 or CUT2 control rules can greatly decrease risk and increase yield and spawning 675 biomass at the end of the time series, at a cost of increased year-to-year variation in 676 yield. Finally, if constancy in year-to-year yield is held in the highest regard, we have 677 shown that constant catch control rules greatly outperform constant exploitation rate 678 control rules in terms of this performance metric for cisco in Thunder Bay, and the 679 inclusion of biomass thresholds within CCC2 rules decreases risk and increases Final SB 680 at little cost to yield and AAV. 681

682 [A] Acknowledgements

We would like to acknowledge the Great Lakes Fishery Commission for funding
this project. We would like to thank Travis Brenden and Mike Jones for comments on
earlier versions of this manuscript. We are thankful to two friendly reviews from
Edmund Isaac and Keith Reeves. Finally we would also like to thank André Punt and
one anonymous reviewer for constructive reviews of this manuscript. This work was

supported in in part by the Michigan DNR though its support of the Partnership for
Ecosystem Management at MSU, and the Quantitative Fisheries Center at MSU. This is
QFC publication 2019-XX.

691 [A] Appendix

The SR function used to project recruitment in the case of a boom year was 692 derived using spawning biomass (mature female kg) and recruitment data from median 693 point estimates of the posterior distribution of the SCAA (Fisch et al., 2019). Given 694 spawning biomass and recruitment are on a 2 year lag (i.e. SCAA has recruitment in 695 1999 and 2000) we calculated spawning biomass in 1997 and 1998 by hindcasting from 696 the estimated 1999 stock abundance using natural mortality and harvest in 1997-1998. 697 698 Due to the scarcity of stock-recruitment data (either seven or four data points for each 699 recruitment scenario), we placed an informative prior on the log alpha parameter based 700 on the family Salmonidae in Myers et al. (1999):  $\log(\tilde{\alpha}) \sim N(1.43, 0.05^2)$ . The recruitment 701 estimates then had to be standardized

702 
$$\widetilde{R}_{y} = R_{y}SSBR_{F=0}(1 - e^{-M})$$

Where  $\tilde{R}_{y}$  are the standardized recruitments,  $R_{y}$  are the recruitment medians from the SCAA,  $SSBR_{F=0}$  is spawning biomass (mature female kg) produced per recruit in the unfished condition, and M is the female natural mortality point estimate from the SCAA (median). The Ricker model is then fit as

707 
$$\log\left(\frac{\tilde{R}_{y}}{SB_{y-2}}\right) = \log(\tilde{\alpha}) - \beta * SB_{y-2} + \varepsilon_{y}$$

708 Where SB denotes spawning biomass, calculated as the weight of mature females. This

model was run for 10 million iterations saving every 500<sup>th</sup> and burning in 2500 of the

final iterations. When used in the SPM we must back transform  $\tilde{\alpha}$ 

711 
$$\alpha = \frac{e^{\alpha}}{SSBR_{F=0}(1-e^{-M})}$$

712 The recruitments for boom years are then projected by:

713 
$$R_{y} = \alpha * SB_{y-2} * e^{-\beta * SB_{y-2}} * e^{\varepsilon_{y}}$$

- 714 [A] References
- Beddington, J.R., and J.G. Cooke. 1983. The potential yield of fish stocks. FAO Fisheries
   Technical Paper 242.
- Brooks, E. N., and J. J. Deroba. 2015. When "data" are not data: the pitfalls of post hoc
  analyses that use stock assessment model output. *Canadian Journal of Fisheries and Aquatic Sciences*, *72*(4), 634-641.
- Caddy, J.F., and R. Mahon. 1995. Reference points for fisheries management. FAO
   Fisheries Technical Paper Number 347.
- Clark, W.G. 1991. Groundfish exploitation rates based on life history parameters.
   *Canadian Journal of Fisheries and Aquatic Sciences*, 48, 734–750.
- Clark, W.G., and S. R. Hare. 2004. A conditional constant catch policy for managing the
   Pacific halibut fishery. North American Journal Fisheries Management. 24, 106–
   113.
- Deroba, J.J., and J. R. Bence. 2008. A review of harvest policies: understanding relative
   performance of control rules. Fisheries Research. 94, 210–223.
- Deroba, J. J., and J. R. Bence. 2012. Evaluating harvest control rules for lake whitefish
  in the Great Lakes: accounting for variable life-history traits. *Fisheries Research*, *121*, 88-103.
- 738

721

724

727

731

734

Ebener, M.P., J.D. Stockwell, D.L. Yule, O.T. Gorman, T.R. Hrabik, R.E. Kinnunen, W.P.
 Mattes, J.K. Oyadomari, D.R. Schreiner, and S. Geving. 2008. Status of cisco
 (*Coregonus artedi*) in Lake Superior during 1970-2006 and management and

742 743 744	research considerations. Ann Arbor, Michigan: Great Lakes Fishery Commission, Lake Superior Technical Report 1.
745 746 747 748	Fisch, N.C., J.R. Bence, J.T. Myers, E.K. Berglund, and D.L. Yule. 2019. A comparison of age-and size-structured assessment models applied to a stock of cisco in Thunder Bay, Ontario. <i>Fisheries Research, 209</i> , pp.86-100.
749 750 751 752 753 754	<ul> <li>Francis, R.C., 1993. Monte Carlo evaluation of risks for biological reference points used in New Zealand fishery assessments. In: Smith, S.J., Hunt, J.J., Rivard, D. (Eds.), Risk Evaluation and Biological Reference Points for Fisheries Management, vol. 120. Canadian Special Publication of Fisheries and Aquatic Sciences, pp. 221– 230.</li> </ul>
755 756 757 758 750	<ul> <li>Fujioka, J.T., J. Heifetz, and M.F. Sigler. 1997. Choosing a harvest strategy for sablefish based on uncertain life-history parameters. In: NOAA Technical Report NMFS 130 Biology and Management of Sablefish; Papers from the International Symposium on the Biology and Management of Sablefish, Seattle, pp. 247–251.</li> </ul>
760 761 762 763 764	Goodyear, C.P., 1993. Spawning stock biomass per recruit in fisheries management: foundation and current use. In: Smith, S.J., Hunt, J.J., Rivard, D. (Eds.), Risk Evaluation and Biological Reference Points for Fisheries Management, vol. 120. Canadian Special Publication of Fisheries and Aquatic Sciences, pp. 67–81.
765 766 767	Haltuch, M. A., A.E. Punt, and M.W. Dorn. 2008. Evaluating alternative estimators of fishery management reference points. <i>Fisheries Research</i> , <i>94</i> (3), 290-303.
768 769 770 771	Haltuch, M. A., A.E. Punt, and M.W. Dorn. 2009. Evaluating the estimation of fishery management reference points in a variable environment. <i>Fisheries Research</i> , <i>100</i> (1), 42-56.
772 773 774 775 776	Hollowed, A. B., and B.A. Megrey. 1993. Evaluation of risks associated with application of alternative harvest strategies for Gulf of Alaska walleye pollock. In <i>Proceedings</i> <i>of the international symposium on management strategies for exploited fish</i> <i>populations</i> (pp. 291-320).
777 778 779 780	Irwin, B.J., M.J. Wilberg, J.R. Bence, and M.L. Jones. 2008. Evaluating alternative harvest policies for yellow perch in southern Lake Michigan. Fisheries Research. 94, 267–281.
780 781 782 783	Katsukawa, T., 2004. Numerical investigation of the optimal control rule for decision making in fisheries management. Fisheries Science. 70, 123–131.
784 785 786 787 788	Leaman, B.M., 1993. Reference points for fisheries management: the western Canadian experience. In: Smith, S.J., Hunt, J.J., Rivard, D. (Eds.), Risk Evaluation and Biological Reference Points for Fisheries Management, vol. 120. Canadian Special Publication of Fisheries and Aquatic Sciences, pp. 15–30.

789 790	Maunder, M.N., and A. E. Punt. 2013. A review of integrated analysis in fisheries stock assessment. Fisheries Research. 142: 61–74.
791	
792	Myers, R.A., J. Bridson, and N.J. Barrowman. 1995. Summary of worldwide
793	spawner and recruitment data [online]. Fisheries and Oceans Canada, Northwest
794	Atlantic Fisheries Centre.
795	
796	Myers, R.A., K.G. Brown, and N.J. Barrowman. 1999. The maximum reproductive rate
797 798	of fish at low population sizes. Canadian Journal of Fisheries and Aquatic Sciences 56, 2404–2419.
799	
800	Myers, J. T., D.L. Yule, M.L. Jones, T.D. Ahrenstorff, T.R. Hrabik, R.M. Claramunt, M.P.
801	Ebener, and E.K. Berglund. 2015. Spatial synchrony in cisco recruitment.
802	Fisheries Research, 165, 11-21.
803	
804	Punt, A.E., M.W. Dorn, M.A. Haltuch. 2008. Evaluation of threshold management
805	strategies for groundfish off the US west coast. Fisheries Research. 94, 251–266.
806	
807	Punt, A.E., D.S. Butterworth, C.L. de Moor, J.A. De Oliveira, and M. Haddon. 2016.
808	Management strategy evaluation: best practices. <i>Fish and Fisheries</i> , 17(2), 303-
809	334.
810	
811	Quinn II, T. J., R. Fagen, and J. Zheng. 1990. Threshold management policies for
812	exploited populations. Canadian Journal of Fisheries and Aquatic Sciences,
813	<i>47</i> (10), 2016-2029.
814	
815	Quinn, T. J., and R.B. Deriso. 1999. <i>Quantitative fish dynamics</i> . Oxford University
816	Press.
817	
818	Ricker, W. E. 1975. Computation and interpretation of biological statistics of fish
819	populations. Bulletin of the Fisheries Research Board of Canada., 191, 1-382.
820	
821	Stockwell, J.D., M.P. Ebener, J.A. Black, O.T. Gorman, T.R. Hrabik, R.E. Kinnunen,
822	W.P. Mattes, J.K. Oyadomari, S.T. Schram, D.R. Schreiner, M.J. Seider, S.P.
823	Sitar, and D.L. Yule. 2009. A synthesis of cisco recovery in Lake Superior:
824	implications for native fish rehabilitation in the Laurentian Great Lakes. North
825	American Journal Fisheries Management. 29, 626–652.
826	
827	Thompson, G.G., 1993. A proposal for a threshold stock size and maximum fishing
828	mortality rate. In: Smith, S.J., Hunt, J.J., Rivard, D. (Eds.), Risk Evaluation and
829	Biological Reference Points for Fisheries Management, vol. 120. Canadian Special
830	Publication of Fisheries and Aquatic Sciences, pp. 303–320.
831	
832	Inorson, J.I., J.M. Cope, K.M. Kleisner, J.F. Samhouri, A.U. Shelton, and E.J. Ward.
833	2013. Gants' shoulders 15 years later: lessons, challenges, and guidelines in
834	fisheries meta-analysis. Fish and Fisheries. $16(2)$ . $342-361$
835	

836 837 838 838	Thorson, J. T., O.P. Jensen, and E.F. Zipkin. 2014. How variable is recruitment for exploited marine fishes? A hierarchical model for testing life history theory. Canadian Journal of Fisheries and Aquatic Sciences, 71(7), 973-983.
835 840 841 842	Walters, C.J. and S.J. Martell, 2004. <i>Fisheries ecology and management</i> . Princeton University Press.
842 843 844 845 846 846	Yule, D. L., J.D. Stockwell, G.A. Cholwek, L.M. Evrard, S. Schram, M. Seider, and M. Symbal. 2006. Evaluation of methods to estimate lake herring spawner abundance in Lake Superior. <i>Transactions of the American Fisheries Society</i> , 135(3), 680-694.
848 849 850 851 852	Yule, D. L., J. D. Stockwell, J. A. Black, K. I. Cullis, G. A. Cholwek, and J. T. Myers. 2008. How systematic age underestimation can impede understanding of fish population dynamics: lessons learned from a Lake Superior cisco stock. Transactions of the American Fisheries Society 137:481–495.
853	
854	
855	
856	
857	
858	
859	
860	
861	
862	
863	
864	
865	
866	

867 Tables

Table 1. Performance metrics for the 4yr and 7yr recruitment scenarios (4yr | 7yr).

869 Values are presented as medians over simulations. Yield (kg) denotes mean yield over

the 50 year time span. Risk is calculated as the percentage of years SB is below 20% of

the unfished level. AAV measures inter-annual variation in yield as defined in methods.

Final spawning biomass is the median SB of the last 5 years in a simulation (as a

- 873 percentage of unfished). Catch limits in the policy parameters column for constant catch
- control rules are presented in 100,000 kg (i.e. 100k=100,000 kg). Each policy has a
- specific code identifier (e.g., 1.1.1).

Harvest Policy	<b>Policy Parameters</b>	Yield (kg)	Risk (%)	AAV	Final SB (%)
Unfished	1				
0.0	No Harvest	0	10   2	0	103   104
CU					
1.1.1	U=0.05	179610   195337	18   6	0.27   0.24	69   84
1.1.2	U=0.10	250044   317580	33   12	0.30   0.27	37   64
1.1.3	U=0.15	257663   375958	46   22	0.33   0.30	19   44
1.1.4	U=0.20	248780   373577	58   34	0.35   0.31	11   25
1.1.5	U=0.25	238140   355979	66   44	0.36   0.32	7   16
CUT1					
1.2.1	U=0.05, SB <sub>T</sub> =20%	180994   195673	18   6	0.28   0.25	72   85
1.2.2	U=0.05, SB <sub>T</sub> =30%	183038   195247	16   6	0.29   0.25	72   85
1.2.3	U=0.05, SB <sub>T</sub> =40%	183557   194102	16   4	0.30   0.26	73   85
1.2.4	U=0.05, SB <sub>T</sub> =50%	181905   191941	16   4	0.31   0.27	74   87
1.2.5	U=0.10, SB <sub>T</sub> =20%	258631   319321	30   10	0.32   0.28	41   67
1.2.6	U=0.10, SB <sub>T</sub> =30%	264863   322671	28   10	0.34   0.29	44   68
1.2.7	U=0.10, SB <sub>T</sub> =40%	267653   321487	26   10	0.35   0.30	47   70
1.2.8	U=0.10, SB <sub>T</sub> =50%	271273   320127	24   8	0.36   0.30	48   71
1.2.9	U=0.15, SB <sub>T</sub> =20%	273220   381148	42   20	0.36   0.31	24   48
1.2.10	U=0.15, SB <sub>T</sub> =30%	286030   386772	40   18	0.38   0.32	27   51
1.2.11	U=0.15, SB <sub>T</sub> =40%	295870   389956	38   16	0.39   0.33	30   53
1.2.12	U=0.15, SB <sub>T</sub> =50%	298069   389650	36   14	0.40   0.34	32   55
1.2.13	U=0.20, SB <sub>T</sub> =20%	269039   395099	52   30	0.39   0.33	17   34
1.2.14	U=0.20, SB <sub>T</sub> =30%	283014   404402	48   26	0.41   0.35	19   39
1.2.15	U=0.20, SB <sub>T</sub> =40%	294209   414013	46   24	0.43   0.36	22   41

Table 1. (cont'd)

	Joint u)				
1.2.16	U=0.20, SB <sub>T</sub> =50%	303101   423362	42   22	0.44   0.37	24   44
1.2.17	U=0.25, SB <sub>T</sub> =20%	268231   389017	58   38	0.41   0.35	13   25
1.2.18	U=0.25, SB <sub>T</sub> =30%	280698   403476	55   34	0.44   0.36	15   30
1.2.19	U=0.25, SB <sub>T</sub> =40%	292118   415541	52   30	0.46   0.38	18   33
1.2.20	U=0.25, SB <sub>T</sub> =50%	301277   424750	48   28	0.47   0.40	19   36
CUT2					
1.3.1	$\begin{array}{c} U{=}0.10,SB_{\rm UT}{=}30\%,\\ SB_{\rm LT}{=}20\% \end{array}$	273723   323895	24   8	0.36   0.30	49   71
1.3.2	$U=0.10, SB_{UT}=40\%, SB_{LT}=20\%$	276220   321185	23   8	0.37   0.31	50   71
1.3.3	$U=0.10, SB_{UT}=50\%, SB_{LT}=20\%$	277347   317480	22   8	0.38   0.32	52   72
1.3.4	$U=0.10, SB_{UT}=40\%, SB_{LT}=30\%$	279039   318711	22   8	0.38   0.32	52   72
1.3.5	$U=0.10, SB_{UT}=50\%, SB_{LT}=30\%$	281826   316467	20   6	0.39   0.33	54   74
1.3.6	$U=0.20, SB_{UT}=30\%, SB_{LT}=20\%$	307403   431024	40   22	0.46   0.38	25   43
1.3.7	$U=0.20, SB_{UT}=40\%, SB_{UT}=20\%$	320252   433642	38   20	0.47   0.39	28   45
1.3.8	$U=0.20, SB_{UT}=50\%, SB_{LT}=20\%$	327631   436614	36   16	0.49   0.41	30   48
1.3.9	$U=0.20, SB_{UT}=40\%, SB_{LT}=30\%$	330235   439541	36   16	0.49   0.41	31   48
1.3.10	$U=0.20, SB_{UT}=50\%, SB_{UT}=30\%$	331208   439614	34   14	0.51   0.43	33   50
СС					
2.1.1	C=100k	99838   99999	22   4	0   0	66   83
2.1.2	C=150k	138120   149997	30   8	0.04   0	44   73
2.1.3	C=200k	160114   198216	41   12	0.06   0.01	31   62
2.1.4	C=250k	176635   235566	48   19	0.09   0.03	20   51
2.1.5	C=300k	186973   262570	53   26	0.11   0.05	14   37
CCC1					
2.2.1	C=200k, U <sub>T</sub> =0.15	155714   186374	30   10	0.10   0.05	44   72
2.2.2	C=200k, U <sub>T</sub> =0.20	158828   190935	35   10	0.09   0.04	37   66
2.2.3	C=200k, U <sub>T</sub> =0.25	160393   193955	38   12	0.08   0.03	34   65
2.2.4	C=250k, U <sub>T</sub> =0.15	173246   219183	36   12	0.14   0.07	36   66
2.2.5	C=250k, U <sub>T</sub> =0.20	175738   225113	40   14	0.12   0.06	29   59
2.2.6	C=250k, U <sub>T</sub> =0.25	175358   229304	44   16	0.11   0.05	25   57
CCC2					
2.3.1	C=100k, SB <sub>T</sub> =20%, $C_L=50k$	91009   97003	18   4	0.04   0.02	75   87

	<u>Table 1.</u> (	cont'd)					_
	2.3.2	$C=100k, SB_{T}=30\%, C_{L}=50k$	86995   93998	18   4	0.05   0.04	77   89	-
	2.3.3	C=150k, SB <sub>T</sub> =20%, C <sub>L</sub> =75k	130166   143999	26   8	0.06   0.02	55   77	
	2.3.4	C=150k, SB <sub>T</sub> =30%, C <sub>L</sub> =75k	124215   139497	24   6	0.07   0.04	62   80	
	2.3.5	C=200k, SB <sub>T</sub> =20%, C <sub>L</sub> =100k	158593   189925	34   10	0.08   0.04	37   67	
	2.3.6	C=200k, SB <sub>T</sub> =30%, C <sub>L</sub> =100k	153871   181997	31   8	0.09   0.05	42   71	
	2.3.7	$C=250k, SB_T=20\%, C_L=125k$	175178   227671	42   14	0.10   0.04	26   57	
	2.3.8	$C=250k, SB_T=30\%, C_L=125k$	172548   219998	38   12	0.11   0.06	30   62	
	2.3.9	C=300k, SB <sub>T</sub> =20%, $C_L=150k$	187017   259610	50   22	0.12   0.06	17   46	
	2.3.10	C=300k, SB <sub>T</sub> =30%, C <sub>L</sub> =150k	183659   253198	46   16	0.13   0.07	21   52	
876							-
877							
878							
970							
879							
880							
881							
882							
882							
803							
884							
885							
886							
887							
888							
889							
890							

Parameter Description	Treatment	Source
Sex-specific abundance at age $(N_{a,y,s}, to begin SPM)$	Drawn from SCAA posterior for each simulation	Fisch et al., (2019)
Sex-specific natural mortality $(M_s)$	Drawn from SCAA posterior for each simulation	Fisch et al., (2019)
Fishing intensity sex ratios $\left(f_{y}^{\prime} ight)$	Drawn from SCAA posterior for each simulation	Fisch et al., (2019)
Fishery selectivity $(s_a)$	Drawn from SCAA posterior for each simulation	Fisch et al., (2019)
Weight-at-age of all cisco $(\overline{w}_{a,s})$	Constant over simulations	Fisch et al., (2019)
Weight-at-age of commercially caught cisco $(W_{a,s})$	Constant over simulations	Fisch et al., (2019)
Probability cisco age $a$ is larger than 250mm, $P(Fish_a > 250mm)$	Constant over simulations	Fisch et al., (2019)
Assessment error parameters $ ho, \sigma_{e}$	Constant over simulations	$\sigma_e$ - CV of 2015 SCAA SB (Fisch et al., 2019). $\rho$ - similar MSEs (Irwin et al. 2008; Punt et al. 2008; Deroba and Bence 2012)
Ricker stock-recruitment parameters $lpha, eta$	Drawn from posterior distribution of SR function for each simulation	Function derived using SCAA output (Fisch et al., 2019) as data
Ricker stock-recruitment parameter $\sigma_r$	Constant over simulations	Thorson et al., (2014)
Bernoulli probability of boom year class, <i>p</i>	Drawn from U(0.15,0.25) and U(0.25,0.40) (4yr and 7yr) for each simulation	Frequency of boom years from (Fisch et al., 2019) and Yule et al., (2006)
Lognormal distribution of bust year recruitments	Recruitment values to derive distribution drawn from SCAA posterior for each	Fisch et al., (2019)

Table 2. Parameters of the SPM, including their treatment over simulations and source.



Figure 1. Harvest control rules considered in this analysis and associated policyparameters.



901 Figure 2. SR curves for each recruitment scenario, which apply to boom years. "Data", medians of the posterior distribution of the SCAA, are plotted as points. The 7yr 902 scenario SR curve uses all "data" points while the 4yr scenario was solely fit to the filled 903 points. The curves represent the expected recruitment given stock size for the posterior 904 median of the Ricker stock-recruitment parameters, whereas each simulation used a 905 draw of stock-recruitment parameters from that distribution. The dotted line depicts the 906 907 predicted SR curve for the 4yr scenario and the solid line depicts the predicted SR curve for the 7yr scenario. Spawning Biomass is defined as millions of female kg. 908



Figure 3. Summary of the distributions of average harvest over the simulation period for 911 each respective control rule. Shown are medians (horizontal bar) and 25-75 quantiles 912 (box). Labels specify policy parameters that make up each control rule (CU = "U"; CUT1 913 = "U SBT"; CUT2 = "U SBUT-SBLT"; CC = "C"; CCC1 = "C UT"; CCC2 = "C SBT"). 914 Exploitation rates are presented as decimals and biomass thresholds as percentages. For 915 CUT2 control rules, a label of "0.10 50-20%" describes a control rule that has an 916 917 exploitation rate of 0.10 above 50% of the estimated unfished spawning biomass, while that rate linearly declines below that threshold to 0 at 20% of the estimated unfished 918 spawning biomass. Catch limits are described in 100,000 kg (i.e. 100k = 100,000 kg). 919



921 Figure 4. Summary of the distributions of final spawning biomass for each respective control rule, with final spawning biomass defined as the median of the last 5 years 922 spawning biomass in each simulation, characterized as a percentage of the unfished 923 level. Shown are medians (horizontal bar) and 25-75 quantiles (box). Labels specify 924 policy parameters that make up each control rule (CU = "U"; CUT1 = "U SBT"; CUT2 =925 "U SBUT-SBLT"; CC = "C"; CCC1 = "C UT"; CCC2 = "C SBT"). Exploitation rates are 926 927 presented as decimals and biomass thresholds as percentages. For CUT2 control rules, a label of "0.10 50-20%" describes a control rule that has an exploitation rate of 0.10 928 above 50% of the estimated unfished spawning biomass, while that rate linearly declines 929 below that threshold to 0 at 20% of the estimated unfished spawning biomass. Catch 930 limits are described in 100,000 kg (i.e. 100k = 100,000 kg). 931



Figure 5. Spawning biomass for the projection of the current harvest control rule, a 10%
exploitation rate. Shown are medians (horizontal bar) and 25-75 quantiles (box).